

CITY OF SALEM, OREGON
FEDERAL GRANT COMPLIANCE REPORT
Year Ended June 30, 2016

CITY OF SALEM, OREGON
FEDERAL GRANT COMPLIANCE REPORT
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GROVE, MUELLER & SWANK, P.C.

CERTIFIED PUBLIC ACCOUNTANTS AND CONSULTANTS
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INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Honorable Mayor and
Members of the City Council
City of Salem
555 Liberty Street SE
Salem, Oregon 97301

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Salem, Oregon (the City), as of and for the year ended June 30, 2016, and the related notes to the financial statements, which collectively comprise the City's basic financial statements, and have issued our report thereon dated November 16, 2016. Our report includes a reference to other auditors who audited the financial statements of the Housing Authority of the City of Salem, as described in our report on the City's financial statements. This report does not include the results of the other auditors' testing of internal control over financial reporting or compliance and other matters that are reported on separately by those auditors.

Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the City's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.


Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

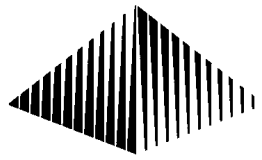
Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.


CERTIFIED PUBLIC ACCOUNTANTS
November 16, 2016



GROVE, MUELLER & SWANK, P.C.

CERTIFIED PUBLIC ACCOUNTANTS AND CONSULTANTS
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INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

Honorable Mayor and
Members of the City Council
City of Salem
555 Liberty Street SE
Salem, Oregon 97301

Report on Compliance for Each Major Federal Program

We have audited the City of Salem, Oregon's (the City's) compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of the City's major federal programs for the year ended June 30, 2016. The City's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

Management's Responsibility

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

Auditor's Responsibility

Our responsibility is to express an opinion on compliance for each of the City's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the City's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of the City's compliance.

Opinion on Each Major Federal Program

In our opinion, the City of Salem, Oregon complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2016.

Report on Internal Control over Compliance

Management of the City is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the City's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the City's internal control over compliance.


A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Report on Schedule of Expenditures of Federal Awards Required by the Uniform Guidance

We have audited the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Salem, Oregon, as of and for the year ended June 30, 2016, and the related notes to the financial statements, which collectively comprise the City's basic financial statements. We issued our report thereon dated November 16, 2016, which contained unmodified opinions on those financial statements. Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the basic financial statements. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by the Uniform Guidance and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditures of federal awards is fairly stated in all material respects in relation to the basic financial statements as a whole.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.


CERTIFIED PUBLIC ACCOUNTANTS
November 16, 2016

CITY OF SALEM, OREGON
FEDERAL GRANT COMPLIANCE REPORT
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
YEAR ENDED JUNE 30, 2016

<i>Federal Grantor/Pass Through Grantor/ Program or Cluster Title</i>	<i>Federal CFDA Number</i>	<i>Federal Dept. or Pass Through Entity Identifying Number</i>	<i>Federal Expenditures</i>	<i>Amount Paid to Subrecipients</i>
Department of Agriculture				
Direct funding				
Farm Service Agency				
Conservation Reserve Program	10.069	41-047-3	\$ 9,055	\$ -
Department of Housing and Urban Development				
Direct funding				
Community Planning and Development				
HOME Investment Partnerships Program	14.239	M-08-DC-41-0204	6	6
HOME Investment Partnerships Program	14.239	M-10-DC-41-0204	46,754	46,754
HOME Investment Partnerships Program	14.239	M-14-DC-41-0204	77,208	77,208
HOME Investment Partnerships Program	14.239	M-15-DC-41-0204	88,303	56,153
<i>Total Community Planning and Development</i>			<u>212,271</u>	
Community Development Block Grant Entitlement Grants - Cluster				
Community Development Block Grants/Entitlement Grants	14.218	B-14-MC-41-0004	275,112	11,322
Community Development Block Grants/Entitlement Grants	14.218	B-15-MC-41-0004	887,469	887,469
<i>Total Community Development Block Grant - Entitlement Grants Cluster</i>			<u>1,162,581</u>	
Total U.S. Department of Housing and Urban Development			<u>1,374,852</u>	
Department of the Interior				
National Park Service				
Preserve America Grant				
Passed through Oregon Parks & Recreation				
Historic Preservation Fund Grants-In-Aid				
Certified Local Grant	15.904	OR-15-15	4,184	-
Department of Justice				
Direct funding				
Drug Enforcement Administration				
Law Enforcement Assistance-Narcotics & Dangerous Drugs Training				
Organized Crime Drug Enforcement Task Force				
DEA Task Force Grant	16.004	unknown	51,001	-
DEA Task Force Grant-OCDETF Grant	16.004	unknown	5,060	-
<i>Total Drug Enforcement Administration</i>			<u>56,061</u>	
Passed through Oregon Criminal Justice Service Division				
Office on Violence Against Women				
Violence Against Women Formula Grants	16.588	VAWA-C- 2015SalemPD-00018	90,000	-
Direct funding				
Edward Byrne Memorial Justice Assistance Grant Program:				
Community Service Officers	16.738	2013-DJ-BX-0274	2,361	2,361
Community Service Officers	16.738	2014-DJ-BX-0351	53,327	801
Community Service Officers	16.738	2015 BJ-BX-0230	16,386	-
Wrongful Conviction	16.738	BJWC-14-011	4,321	-
<i>Total Edward Byrne Memorial Justice Assistance Grant Program</i>			<u>76,395</u>	

CITY OF SALEM, OREGON
FEDERAL GRANT COMPLIANCE REPORT
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS (Continued)
YEAR ENDED JUNE 30, 2016

<i>Federal Grantor/Pass Through Grantor/ Program or Cluster Title</i>	<i>Federal CFDA Number</i>	<i>Federal Dept. or Pass Through Entity Identifying Number</i>	<i>Federal Expenditures</i>	<i>Amount Paid to Subrecipients</i>
Department of Justice (Continued)				
Direct funding				
Criminal Division				
Equitable Sharing Program	16.922	Various	\$ 5,233	\$ -
Total Department of Justice			<u>227,689</u>	
Department of Transportation				
Federal Aviation Administration				
Direct funding				
Airport Improvement Program	20.106	3-41-0055-018	14,179	-
Airport Improvement Program	20.106	3-14-0055-020	576,392	-
Total Federal Aviation Administration			<u>590,571</u>	
Federal Highway Administration				
Passed through Oregon Department of Transportation:				
<i>Highway Planning and Construction Cluster:</i>				
State Street Corridor Plan	20.205	30686	23,082	-
I-5 Construction Zone Enforcement	20.205	1517WKZN-421 FFF	9,504	-
Commercial Street/Liberty Road Refinement Plan	20.205	30248	10,630	-
Salem Regional Traffic Signal Control Center	20.205	29137	225,700	-
Signal Controller Updates	20.205	29859	146,500	-
High Street Bridge at Mill Creek Scour-Permanent Reprs	20.205	28811/27808	383,929	-
Winter Street Bridge at Shelton Ditch-Permanent Reprs	20.205	28813/18213	1,818,238	-
Minto Island Trail/Corridor	20.205	29135/27808	1,139,318	-
Total Highway Planning and Construction Cluster			<u>3,756,901</u>	
National Highway Traffic Safety Administration				
<i>Highway Safety Cluster</i>				
Passed through Oregon Association Chiefs of Police:				
State and Community Highway Safety				
Pedestrian Safety Grant	20.600	PS-14-68-02	2,580	-
Speed Equipment Grant	20.600	SC-15-35-12 ccc	4,022	-
Alcohol Impaired Driving Countermeasures Incentive Grants:				
DUII Enforcement-Oregon Impact Grant	20.601	K8-15-12-36	5,265	-
Minimum Penalties for Repeat Offenders for Driving while Intoxicated Grants:				
DUII Enforcement-Oregon Impact Grant	20.608	164-AL-16-14-36	12,540	-
National Priority Safety Programs:				
Drug Recognition Expert	20.616	unknown	4,189	-
Safety Belt Enforcement	20.616	M1HVE-15-46-03 555	6,325	-
Safety Belt Enforcement	20.616	M1HVE-16-46-03 222	12,294	-
Total Highway Safety Cluster			<u>47,215</u>	
Total Department of Transportation			<u>4,394,687</u>	
Department of the Treasury				
Direct funding				
Asset Forfeiture Program	21.000	2013-2904-000110-01	2,585	-

CITY OF SALEM, OREGON
FEDERAL GRANT COMPLIANCE REPORT
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS (Continued)
YEAR ENDED JUNE 30, 2016

<i>Federal Grantor/Pass Through Grantor/ Program or Cluster Title</i>	<i>Federal CFDA Number</i>	<i>Federal Dept. or Pass Through Entity Identifying Number</i>	<i>Federal Expenditures</i>	<i>Amount Paid to Subrecipients</i>
<i>Department of General Services Administration</i>				
General Services Administration				
Passed through Oregon Department of Administrative Services:				
Donation of Federal Surplus Personal Property	39.003	unknown	\$ 9,675	\$ -
<i>Department of Environmental Protection Agency</i>				
Direct funding				
Office of Solid Waste and Emergency Response				
Brownfields Assessment & Cleanup Cooperative Agree	66.818	00J93401	96,766	-
<i>Department of Energy</i>				
Direct funding				
Bonneville Power Administration				
Minto Island Conservation	81.000	WILF-WL-14	3,805	-
<i>Executive Office of the President</i>				
Passed through Oregon Department of Justice:				
High Intensity Drug Trafficking Areas Program HIDTA				
Naloxon Rescue	95.001	G14OR0002A	9,983	-
<i>Department of Homeland Security</i>				
Passed through Oregon Emergency Management:				
Disaster Grants-Public Assistance				
2012 Flood-Federal Emergency Management Agency	97.036	FEMA-4055-DR-OR	7,310	-
2012 Flood-Federal Emergency Management Agency	97.036	FEMA-4055-DR-OR	48,514	-
<i>Total Disaster Grants - Public Assistance</i>			55,824	
Hazard Mitigation Grant				
Mill Creek Flood Warning System	97.039	FEMA-4055.0008	4,000	-
Emergency Management Performance Grants	97.042	15-545	116,874	-
Passed through Oregon State Fire Marshall's Office				
Fire Management Assistance Grant				
Stouts Fire Conflagration	97.046	unknown	41,055	-
Stouts Fire Conflagration	97.046	unknown	13,138	-
Cornet Fire Conflagration	97.046	unknown	44,998	-
<i>Total Fire Management Assistance Grant</i>			99,191	
Passed through Oregon Emergency Management:				
State Homeland Security Program				
Bomb Teams Equipment/Training Grant	97.067	14-426	3,574	-
Bomb Teams Equipment/Training Grant	97.067	15-251	133,303	-
<i>Total State Homeland Security Program</i>			136,877	
Total Department of Homeland Security			412,766	
<i>Total Federal Expenditures</i>			\$ 6,546,047	\$ 1,082,074

CITY OF SALEM, OREGON
FEDERAL GRANT COMPLIANCE REPORT
NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
YEAR ENDED JUNE 30, 2016

PURPOSE OF THE SCHEDULE

The accompanying schedule of expenditures of federal awards (the Schedule) includes the federal award activity of the City of Salem, Oregon (the City) under programs of the federal government for the year ended June 30, 2016. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. *Code of Federal Regulations* (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the City, it is not intended to and does not present the financial position, changes in net position, or cash flows of the City.

SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Basis of Presentation

Expenditures reported on the Schedule are reported on the accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance and OMB Circular A-87 *Cost Principles for State, Local and Indian Tribal Governments*, where applicable, wherein certain types of expenditures are not allowable or are limited as to reimbursement.

INDIRECT COST RATE

The City has elected not to use the 10 percent de minimis indirect cost rate allowed under the Uniform Guidance.

CITY OF SALEM, OREGON
FEDERAL GRANT COMPLIANCE REPORT
SCHEDULE OF FINDINGS AND QUESTIONED COSTS
YEAR ENDED JUNE 30, 2016

SUMMARY OF AUDITORS' RESULTS

Financial Statements

Type of auditor's opinion issued:	Unmodified
Internal control reporting:	
• Material weakness(es) identified?	No
• Significant deficiencies identified that are not considered to be material weaknesses?	None Reported
Noncompliance material to financial statements noted?	No

Federal Awards

Internal control over major programs:	
• Material weakness(es) identified?	No
• Significant deficiencies identified that are not considered to be material weaknesses?	None Reported
Type of auditor's report issued on compliance for major federal programs:	Unmodified
Any audit findings disclosed that are required to be reported in accordance with 2 CFR section 200.516(a)?	No

Identification of major federal programs:

CFDA Numbers

Name of Federal Program or Cluster

14.218	Community Development Block Grant/Entitlement Grant
14.239	HOME Investment Partnerships Program

Dollar threshold used to distinguish between type A and type B programs:	\$750,000
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Auditee qualified as low-risk auditee?	Yes
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FINANCIAL STATEMENT FINDINGS

None.

FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

None.