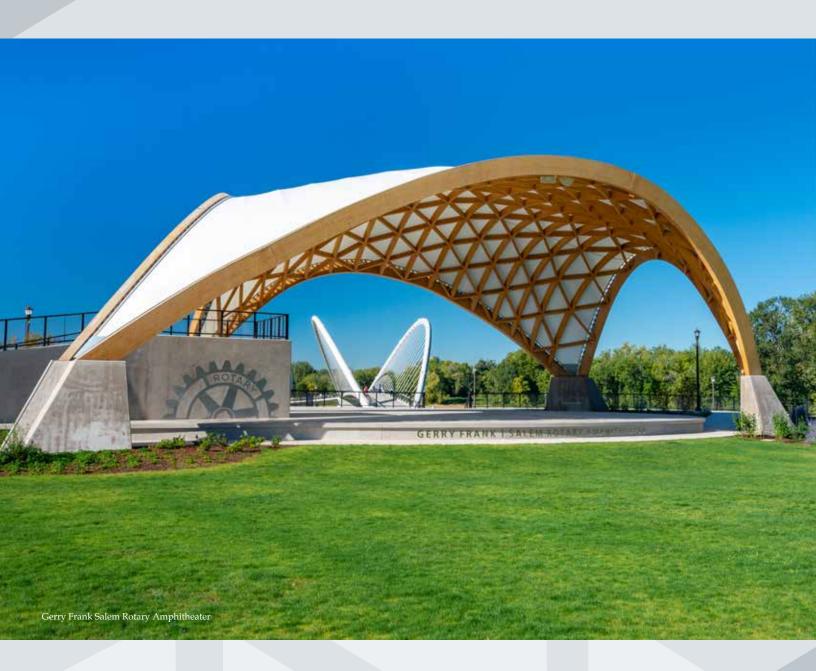


**FISCAL YEAR ENDED** 

# June 30, 2023



Urban Renewal Agency Annual Financial Report



# URBAN RENEWAL AGENCY OF THE CITY OF SALEM, OREGON

(A Component Unit of the City of Salem, Oregon)

# ANNUAL FINANCIAL REPORT

For the Fiscal Year Ended June 30, 2023

Prepared by the Finance Department

### URBAN RENEWAL AGENCY OF THE CITY OF SALEM, OREGON

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#### Title VI Disclosure

It is the policy of the Urban Renewal Agency of the City of Salem (URA) to assure that no person shall be discriminated against on the grounds of race, religion, color, sex, marital status, familial status, national origin, age, mental or physical disability, sexual orientation, gender identity and source of income. The URA also fully complies with Title VI of the Civil Rights Act of 1964, and related statutes and regulations, in all programs and activities.

#### **URBAN RENEWAL AREA OF THE CITY OF SALEM**

#### **AGENCY OFFICIALS**

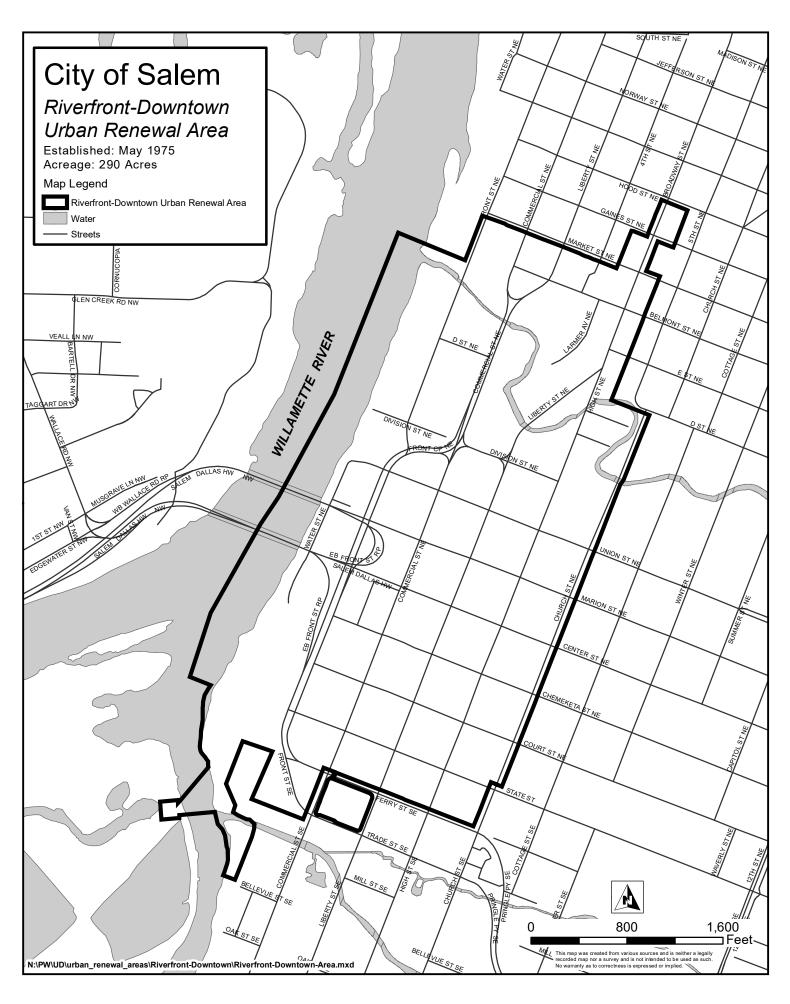
Ward No.	Name	Term Expires <u>December 31,</u>
Mayor	Chris Hoy	2024
1	Virginia Stapleton	2024
2	Linda Nishioka	2026
3	Trevor Phillips	2024
4	Deanna Gwyn	2026
5	Jose Gonzalez	2024
6	Julie Hoy	2026
7	Vanessa Nordyke	2024
8	Micki Varney	2026

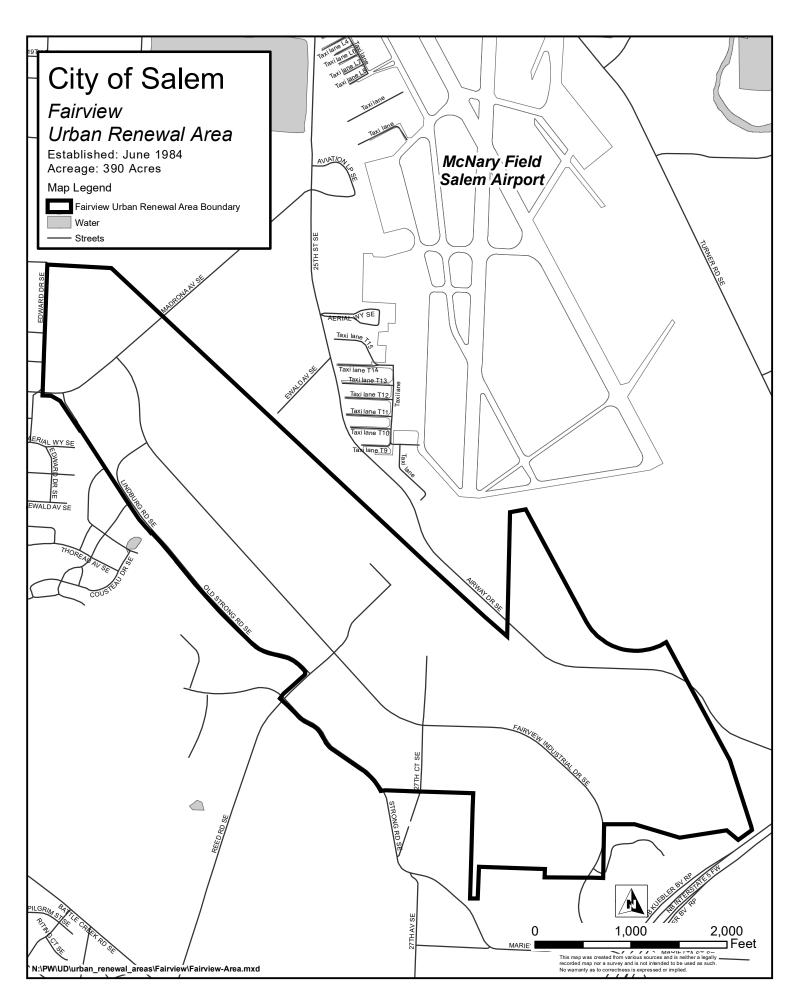
#### **ADMINISTRATIVE STAFF**

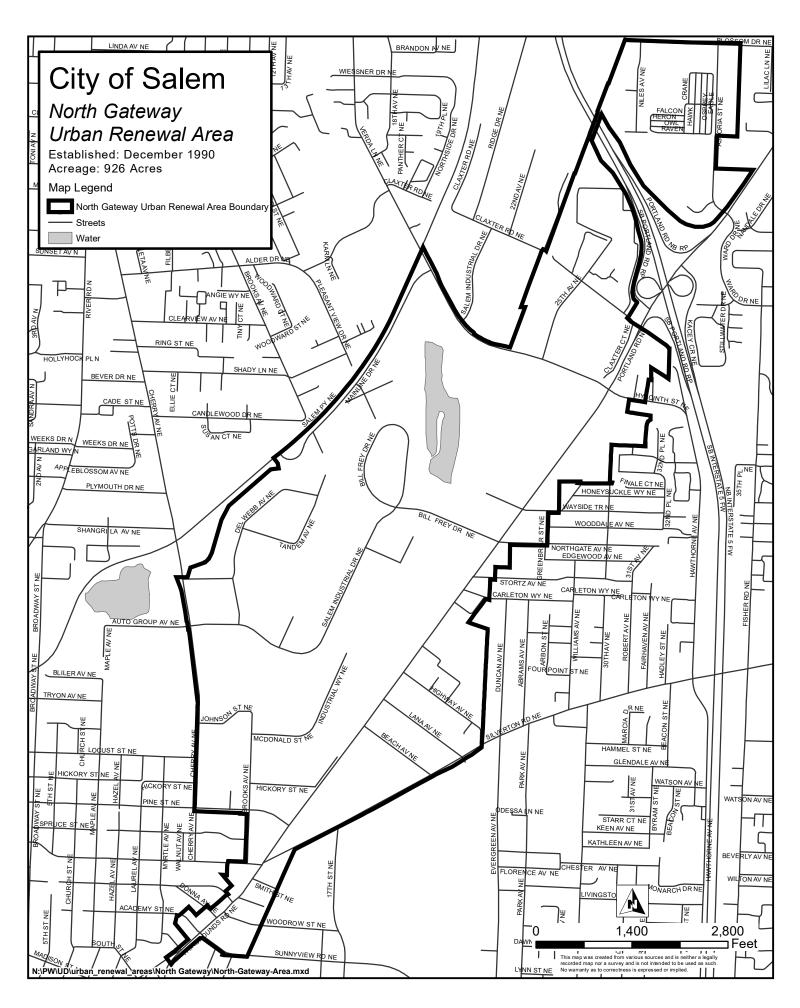
City Manager: Keith Stahley Chief Accountant: Jennifer Mattecheck

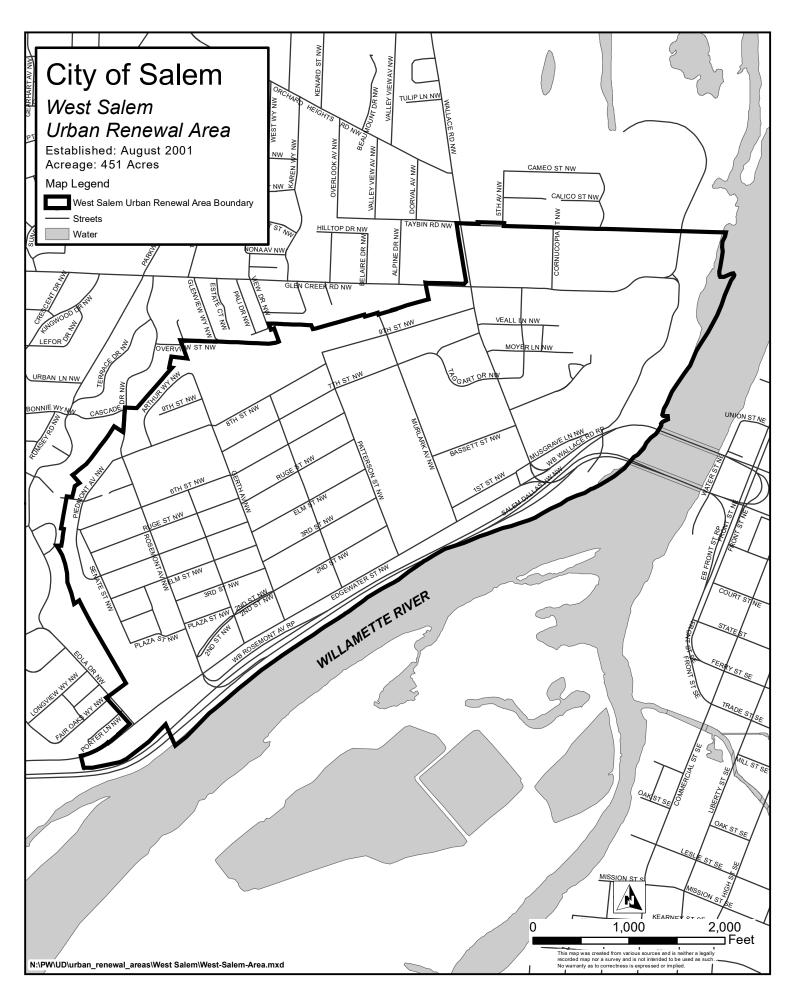
All correspondence for persons listed above may be sent to:

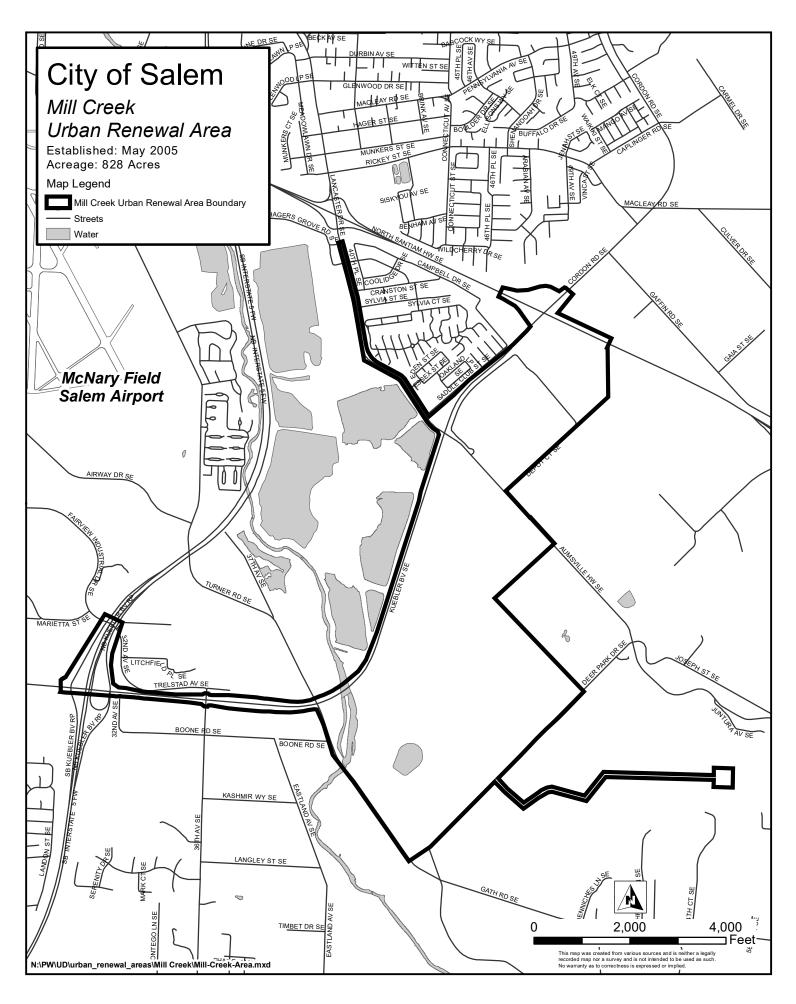
City of Salem 555 Liberty St SE, Room 220 Salem, OR 97301-3513

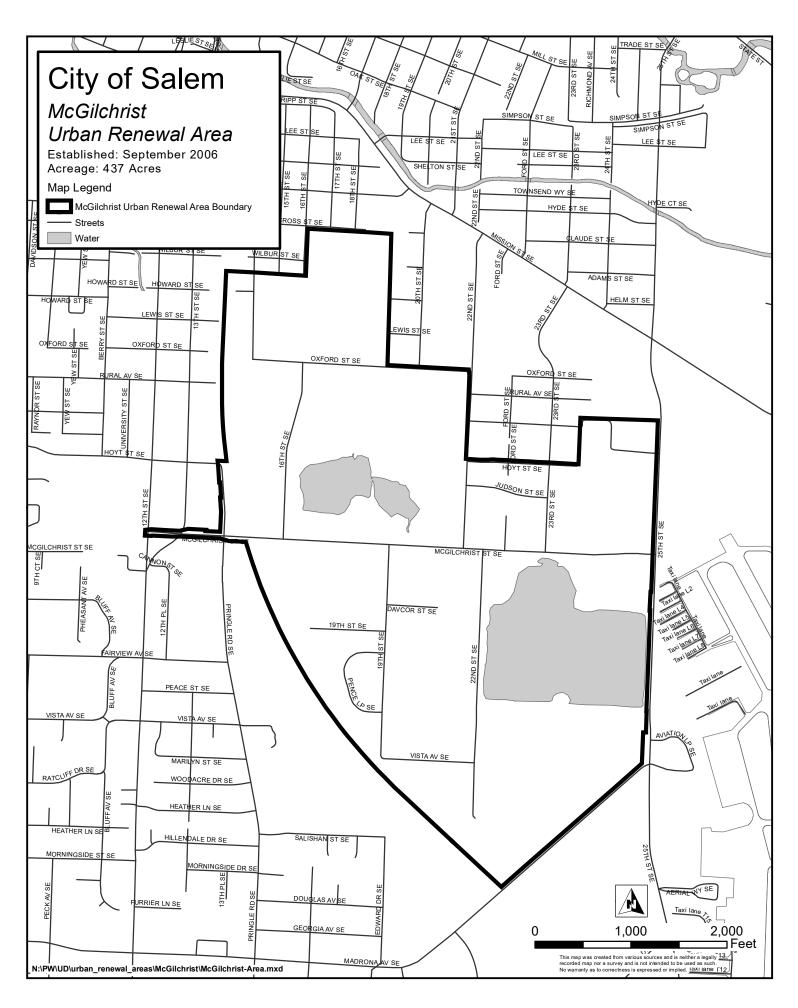


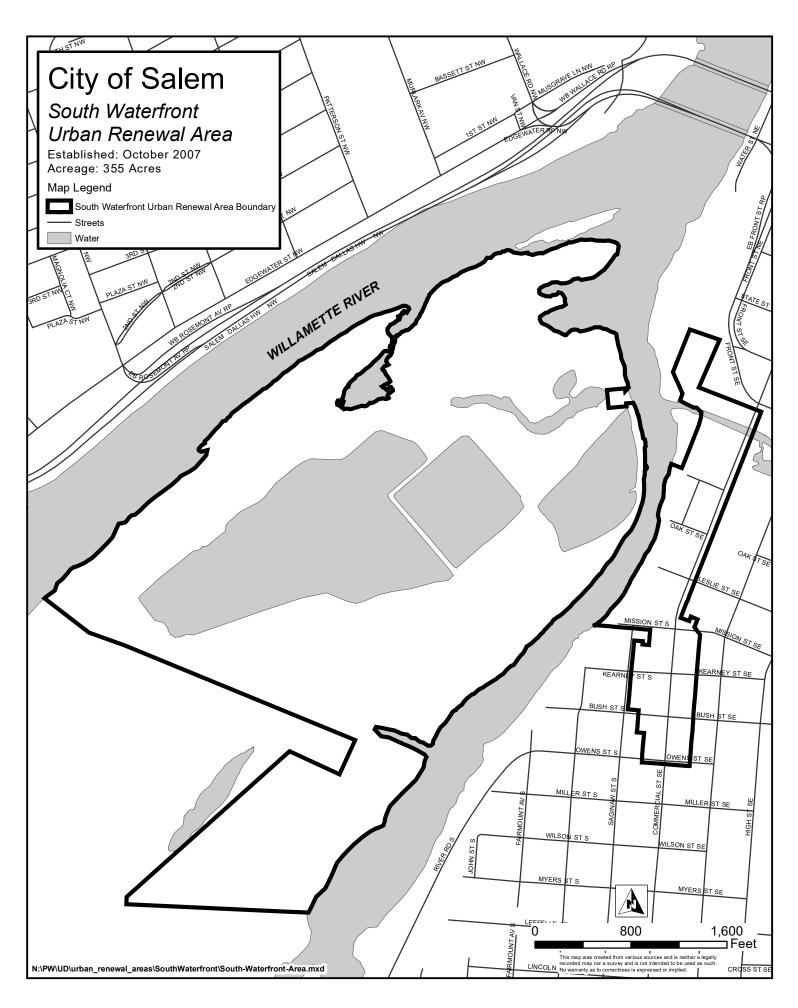














#### INDEPENDENT AUDITOR'S REPORT

Agency Officials Urban Renewal Agency of the City of Salem Salem, Oregon

#### Report on the Audit of the Financial Statements

#### **Opinions**

We have audited the accompanying financial statements of the governmental activities, the business-type activities and each major fund of the Urban Renewal Agency of the City of Salem, Oregon (a component unit of the City of Salem, Oregon), as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the Agency's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities and each major fund of the Urban Renewal Agency of the City of Salem, Oregon, as of June 30, 2023, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS). Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Agency and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### Responsibilities of Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Agency's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

#### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Agency's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Agency's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control—related matters that we identified during the audit.

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that management's discussion and analysis (MD&A) be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Agency's basic financial statements. The supplementary information as listed in the table of contents is presented for purposes of additional analysis and is not required parts of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplementary information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### Other Information Included in the Annual Report

Management is responsible for the other information included in the annual report. The other information comprises the agency officials, maps of urban renewal areas, and other information section but does not include the financial statements and our auditor's report thereon. Our opinions on the financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon. In connection with our audit of the financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

#### Other Reporting Required by Oregon Minimum Standards

In accordance with Minimum Standards for Audits of Oregon Municipal Corporations, we have issued our report dated January 15, 2024, on our consideration of the Agency's compliance with certain provisions of laws and regulations, including the provisions of Oregon Revised Statutes as specified in Oregon Administrative Rules. The purpose of that report is to describe the scope of our testing of compliance and results of that testing and not to provide an opinion on compliance.

GROVE, MUELLER & SWANK CERTIFIED PUBLIC ACCOUNTANTS

By:

Ryan T. Pasquarella, Principal

January 15, 2024

Fiscal Year Ended June 30, 2023

This discussion and analysis of the Urban Renewal Agency of the City of Salem (Agency) financial performance provides an overview of the Agency's financial activities for the fiscal year ended June 30, 2023. Please read it in conjunction with the basic financial statements and the accompanying notes to the financial statements.

#### THE FINANCIAL STATEMENTS

The financial statements presented herein include all the activities of the Agency using the integrated approach as prescribed by Governmental Accounting Standards Board (GASB) Statement No. 34, Basic Financial Statements and Management's Discussion and Analysis for State and Local Governments. The government-wide financial statements present the financial picture of the Agency from the economic resource's measurement focus and the accrual basis of accounting. These statements include all assets of the Agency as well as all liabilities, including long-term debt. Additionally, certain eliminations have occurred as prescribed by Statement No. 34 regarding payables and receivables. The fund financial statements for governmental activities are prepared using the current financial resources measurement focus and the modified accrual basis of accounting. Reconciliation of the governmental fund financial statements to the government-wide financial statements is provided to explain the differences created by the integrated approach. Fund financial statements for the proprietary fund are reported in the same manner as the government-wide statements.

#### REPORTING ON THE AGENCY AS A WHOLE

The Statement of Net Position and Statement of Activities report financial information about the Agency as a whole and about its activities. These statements include *all* assets and deferred outflows of the Agency, as well as all liabilities and deferred inflows (including long-term debt) using the *accrual basis of accounting*, which is similar to the accounting used by most private-sector companies. All the current year's revenues earned, and expenses incurred are recorded regardless of when cash is received or paid.

These two statements report the Agency's *net position* and the change in net position. Net position is the residual of assets plus deferred outflows less liabilities and deferred inflows and is one way to measure the Agency's financial health, or *financial position*. Over time, *increases or decreases* in the Agency's net position is one indicator of whether its financial health is improving or deteriorating. Other factors to consider are changes in the Agency's property tax base as well as the assessed values in the urban renewal areas. In these statements, all Agency activities are categorized as either governmental or business-type.

**Governmental activities –** Most of the Agency's activities are reported in this category, which includes capital projects and applicable debt service associated with the eight urban renewal project areas, and a reserve fund for the Salem Convention Center (Convention Center).

**Business-type activities –** The Convention Center's activities are reported in this category. The Convention Center charges fees to customers to cover the cost of services provided.

#### REPORTING ON THE AGENCY'S MOST SIGNIFICANT FUNDS

#### **Fund Financial Statements**

A fund is a grouping of related accounts that are used to maintain control over resources that have been segregated for specific activities or objectives. The Agency uses fund accounting to ensure and demonstrate compliance with finance related legal requirements.

Fiscal Year Ended June 30, 2023

**Governmental funds** – The Agency's construction and debt service activities and Convention Center gain/loss reserve are reported in governmental funds. These funds focus on how money flows into and out of funds and the balances left at year-end that are available for spending. These funds are reported using an accounting method called *modified accrual*, which measures cash and all other *financial* assets that can readily be converted to cash. The governmental fund statements provide a detailed *short-term view* of the Agency's operations. Governmental fund information helps determine whether there are more or fewer financial resources that can be spent in the near future to finance the Agency's programs. The reconciliation of differences between the governmental fund financial statements and the government-wide financial statements are explained in a section following the governmental fund statements.

**Proprietary fund** – The Convention Center charges customers for services provided, whether to outside customers or to other units of the City of Salem (City). This activity is reported in a proprietary fund. The proprietary fund is reported using the *accrual basis* of accounting which focuses on the *changes in economic resources*. This is the method used in the Statement of Net Position and the Statement of Revenues, Expenses, and Changes in Net Position.

#### FINANCIAL ACTIVITIES OF THE AGENCY AS A WHOLE

#### **Government-wide Financial Statements**

#### **Statement of Net Position**

The following table reflects the condensed Statement of Net Position compared to the prior year.

#### Statement of Net Position as of June 30, (in millions)

		Governmental Activities			Business-Type Activities				Total Primary Government			
		2023		2022		2023		2022		2023		2022
Assets:												
Cash and investments	\$	72.5	\$	67.6	\$	1.0	\$	0.9	\$	73.5	\$	68.5
Other assets		2.5		3.2		0.7		(0.3)		3.2		2.9
Capital assets		23.8		19.2		23.3		23.9		47.1		43.1
Total assets		98.8		90.0		25.0		24.5		123.8		114.5
Liabilities:												
Current liabilities		2.5		2.5		0.5		0.4		3.0		2.9
Noncurrent liabilities		13.7		15.5		-		-		13.7		15.5
Total liabilities		16.2		18.0		0.5		0.4		16.7		18.4
Deferred inflows of resources		_		-		-	_	-				
Net position:												
Net investment in capital assets Restricted		12.5		8.2		23.3		23.9		35.8		32.1
Tax allocation debt		4.3		6.0		_		_		4.3		6.0
Tax allocation improvements		62.3		54.0		-		_		62.3		54.0
Convention Center gain/loss reserv	е	3.5		3.8		_		_		3.5		3.8
Unrestricted		_		-		1.2		0.2		1.2		0.20
Total net position	\$	82.6	\$	72.0	\$	24.5	\$	24.1	\$	107.1	\$	96.1

For more detailed information, see the Statement of Net Position (page 23).

Fiscal Year Ended June 30, 2023

#### **Governmental Activities**

The Agency's net position from governmental activities increased 16.5%, from \$72.0 million to \$83.9 million. The change is primarily composed of the following:

- Cash and investments increased \$4.9 million. This is primarily composed of a \$1.7 million decrease in the debt service fund and a \$6.4 million increase in the capital projects fund. The debt service fund decrease is due to current debt service payments and transfers of short-term loan proceeds to the capital projects fund exceeding tax receipts. The increase in the capital projects fund is due to new short-term loan proceeds exceeding project expenses.
- Capital assets increased \$4.6 million, primarily due to increase construction-in-progress (CIP) as of the end of the fiscal year. The changes are detailed in the Capital Assets section.
- Long term debt decreased \$1.8 million due to scheduled debt service.

#### **Business-type Activities**

Net position from business-type activities increased 1.6% from \$24.1 million, to \$24.5 million. The Convention Center produced an operating income of \$0.4 million as it recovers from the pandemic closure.

#### **Statement of Activities**

The following table reflects the condensed Statement of Activities compared to prior year.

#### Statement of Activities for the fiscal year ended June 30, (in millions)

		Governmental Activities			Business-Type Activities				Total Primary Government			
		2023	2022		2023		2022		2023		2022	
Revenues												
Charge for services	\$	1.1	\$	0.5	\$	5.3	\$	2.5	\$	6.4	\$	3.0
Capital grants and contributions		1.2		1.1		-		-		1.2		1.1
Taxes		17.9		16.9		-		-		17.9		16.9
Interest		1.5		0.6		-		-		1.5		0.6
Other		-		-		-		-		-		
Total revenues		21.7		19.1		5.3		2.5		27.0		21.6
Program expenses		8.8		6.1		4.9		2.9	_	13.7		9.0
Increase (decrease) in net position												
before special items and transfers		12.9		13.0		0.4		(0.4)		13.3		12.6
Transfers to/from primary government	t	(2.3)		-		-				(2.3)		
Increase (decrease) in net position		10.6		13.0		0.4		(0.4)		11.0		12.6
Beginning net position	_	72.0		59.0		24.1		24.5	_	96.1		83.5
Ending net position	\$	82.6	\$	72.0	\$	24.5	\$	24.1	\$	107.1	\$	96.1

For more detailed information, see the Statement of Activities (page 24).

Fiscal Year Ended June 30, 2023

#### **Governmental Activities**

The Agency's change in net position from governmental activities decreased from an increase of \$13.0 million last year to an increase of \$11.9 million this year, primarily due to construction expenditures increasing over the prior year and transfer of capital assets to the City.

#### **Business-type Activities**

The Agency's change in net position from business-type activities increased from a loss of \$0.4 million last year to a gain of \$0.4 million this year, reflecting the Convention Center operating income.

#### **Fund Financial Statements**

The following table presents ending fund balances of governmental funds compared to the prior year.

#### Governmental Funds - Fund Balances as of June 30, 2023 (in millions)

		FY 20	)22-23	Compared to FY 2021-22				
			Percent of	Percent of Increase / (				
Major Funds	<b>A</b> mount		Total	<b>A</b> mount		Percent		
Tax Allocation Debt	\$	4.0	5.6%	\$	(1.8)	-31.0%		
Tax Allocation Improvements		64.5	89.6%		6.3	10.8%		
Convention Center gain/loss reserve		3.5	4.9%		(0.3)	-7.9%		
Total fund balances	\$	72.0	100.1%	\$	4.2			

On June 30, 2023, the Agency's governmental funds reported combined fund balances of \$72.0 million, an increase of \$4.2 million from the prior year.

#### Tax Allocation Debt Fund

This fund is a debt service fund that accounts for the accumulation of resources for the payment of urban renewal long-term liabilities. The principal source of revenue is property taxes.

The Tax Allocation Debt fund decreased by \$1.8 million. Property tax receipts were exceeded by debt service expenditure and transfer of short-term loan proceeds to the construction fund.

The June 30, 2023, fund balance of \$4.0 million is restricted for future debt service.

#### Tax Allocation Improvements Fund

This fund is a capital projects fund that accounts for construction improvement projects within the urban renewal areas. Financing is provided by debt issuance and interest income. Primary expenditures are for capital projects, grants, studies, and loans to private parties for capital asset improvements within urban renewal areas.

Fiscal Year Ended June 30, 2023

The Tax Allocation Improvements fund increased by \$6.3 million, a net of short-term loan issuance of \$17.5 million, other revenues of \$3.5 million, and project expenditures of \$14.8 million. Construction expenditures overall were \$6.1 million more than last year, more in line with historic activity levels but still less than new loans which raise funds for construction. Riverfront expenditures increased by \$3.1 million over last year, Fairview increased \$1.4 million, North Gateway spending decreased \$0.8 million, West Salem increased \$0.5 million, Mill Creek decreased \$0.4 million, McGilchrist as steady, South Waterfront increased \$2.0 million, and Jory had its first significant spending with \$0.2 million.

The June 30, 2023, fund balance of \$64.5 million is restricted for urban renewal projects.

#### Salem Convention Center Gain/Loss Reserve Fund

This fund is a capital projects fund established to support the capital needs of the Convention Center.

Salem Convention Center Gain/Loss Reserve fund had a \$0.3 million decrease for the year due to general capital expenditures.

The June 30, 2023, fund balance of \$3.5 million is restricted for future Convention Center capital needs.

#### Salem Convention Center Fund

This fund is a proprietary fund that accounts for the operation and maintenance of the Convention Center. Financing is provided mainly from user fees.

Net position increased \$0.4 million due to the Center's operating income.

#### **Budgetary Highlights**

There were no changes to the original adopted budget.

#### **Capital Assets**

As of June 30, 2023, the Agency had \$43.1 million in capital assets. This represents a net increase of \$3.0 million from the prior year. The change is primarily reflected in construction-in-progress balances. The Riverfront area saw an increase in CIP of \$3.2 million, primarily for streetscape improvements and work on the former Saffron/Union Gospel Mission property. The Fairview area increased CIP by \$1.2 million for Airport terminal improvements related to bringing in commercial air service. The North Gateway area had a decrease in CIP of \$1.8 million as a Portland Road project was completed and the asset transferred to the City. West Salem CIP increased \$0.8 million as work continues on the Wallace Road / 2<sup>nd</sup> Street project. Mill Creek CIP decreased \$0.6 million as street and sewer projects on Mill Creek Drive were completed and transferred to the City. Finally, McGilchrist CIP increased \$1.6 million as work on McGilchrist Street from 12<sup>th</sup> to 25<sup>th</sup> streets continues.

The Agency's change in capital assets is reflected in the following table:

Fiscal Year Ended June 30, 2023

#### Capital Assets as of June 30, (Net of Depreciation) (in millions)

	 Gover Acti	nme vitie		Busines Activi				 Total Gove	•
	2023		2022		2023		2022	 2023	 2022
Land	\$ 4.2	\$	4.2	\$	1.5	\$	1.5	\$ 5.7	\$ 5.7
Buildings	-		-		18.8		19.4	18.8	19.4
Improvements	-		-		2.4		2.5	2.4	2.5
Equipment and machinery	-		-		0.2		0.3	0.2	0.3
Public art	-		-		0.2		0.2	0.2	0.2
Work in progress	19.6	_	15.0	_	0.2		-	 19.8	 15.0
Total	\$ 23.8	\$	19.2	\$	23.3	\$	23.9	\$ 47.1	\$ 43.1

#### Change in Capital Assets for the fiscal year ended June 30, 2023 (in millions)

	Gov	ernmental			
	Ac	ctivities	Ac	tivities	Total
Beginning balance	\$	19.2	\$	23.9	\$ 43.1
Additions		10.5		0.2	10.7
Retirement and depreciation		(5.90)		(8.0)	 (6.7)
Ending balance	\$	23.8	\$	23.3	\$ 47.1

For more detailed information on capital assets, see page 40 of the notes to the financial statements.

#### **Debt Outstanding**

As of June 30, 2023, the Agency had \$15.5 million in long-term debt outstanding, compared to \$17.4 million last year. The decrease of \$1.9 million was due to scheduled debt service.

#### Outstanding Debt as of June 30, (in millions)

	 I otals								
	2023		2022						
Governmental:									
Bonds	\$ 8.2	\$	9.5						
Notes	7.3		7.9						
Total	\$ 15.5	\$	17.4						

For more detailed information on debt, see page 41-42 of the notes to the financial statements.

Fiscal Year Ended June 30, 2023

#### **ECONOMIC FACTORS**

The Agency is an important partner in economic development within the City of Salem, providing infrastructure improvements and loan programs to support growth and quality of service to those within the Agency's boundaries. As assessed property values within the boundaries of the Agency increase, so do the property taxes derived from the corresponding tax increment. That tax increment is then used to pay debt service on bonds issued to fund projects and improvements.

In fiscal year 2022-23, urban renewal taxes were collected through two methods. Under the tax increment or "division of taxes" method, the amount of tax collected is based on the increase in Assessed Value (AV) of property located in an urban renewal area over the "frozen base" value established at the time the district was formed. The tax collected from within a district may only be spent on urban renewal activity within that district. Certain urban renewal areas collect additional taxes through a citywide special levy, which is identified as such on tax bills. These taxes also must be spent only on urban renewal activity in the district for which the taxes are collected. The division of taxes rate and the special levy rate by urban renewal area are shown in the following table.

Urban Renewal Area	Division of Taxes Rate/\$1,000 AV	Special Levy Rate/\$1,000 AV
Riverfront/Downtown	\$ 0.1093	\$ 0.2327
North Gateway	0.1150	none
West Salem	0.0438	none
Mill Creek Industrial Park	0.0432	none
McGilchrist	0.0321	none
South Waterfront	0.0133	none
Jory	0.0047	none

#### **FINANCIAL CONTACT**

The Agency's financial statements are designed to present users (citizens, taxpayers, customers, investors, and creditors) with an overview of the Agency's finances, and to demonstrate the Agency's accountability. If you have questions about the report or need additional financial information, please contact the City's Finance Division at 555 Liberty Street SE, Room 230, Salem, Oregon 97301.

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#### **BASIC FINANCIAL STATEMENTS**

## URBAN RENEWAL AGENCY OF THE CITY OF SALEM, OREGON (A Component Unit of the City of Salem, Oregon) Statement of Net Position

June 30, 2023

	Governmental Activities			Business-type Activities	Total		
Assets							
Current assets							
Cash and investments	\$	72,517,118	\$	1,019,146	\$	73,536,264	
Accounts receivable, net		644,155		440,951		1,085,106	
Leases receivable		8,486		-		8,486	
Internal balances		(167,896)		167,896		-	
Inventories and prepayments		-		47,873		47,873	
Total current assets		73,001,863		1,675,866		74,677,729	
Noncurrent assets							
Leases receivable		9,547		-		9,547	
Notes receivable		2,088,553		-		2,088,553	
Capital assets							
Land and construction in progress		23,755,723		1,916,525		25,672,248	
Other capital assets, net		-		21,385,638		21,385,638	
Total noncurrent assets		25,853,823		23,302,163		49,155,986	
Total assets		98,855,686		24,978,029		123,833,715	
Liabilities Current liabilities Accounts payable and accrued liabilities		704,562		495,722		1,200,284	
Long-term debt - due within one year		1,847,723		-		1,847,723	
Total current liabilities		2,552,285		495,722		3,048,007	
Non-current liabilities Long-term debt		13,677,778		_		13,677,778	
Total liabilities		16,230,063		495,722		16,725,785	
i otal liabilities		10,230,003		493,722		10,723,763	
Deferred inflows of resources							
Deferred inflows related to leases		17,793	-	-	-	17,793	
Net position							
Net investment in capital assets Restricted		12,524,534		23,302,163		35,826,697	
Tax allocation debt		4,283,081		-		4,283,081	
Tax allocation improvements		62,309,081		-		62,309,081	
Convention Center gain/loss reserve		3,491,134		-		3,491,134	
Unrestricted		<u> </u>		1,180,144		1,180,144	
Total net position	\$	82,607,830	\$	24,482,307	\$	107,090,137	

# URBAN RENEWAL AGENCY OF THE CITY OF SALEM, OREGON (A Component Unit of the City of Salem, Oregon)

Statement of Activities
For the fiscal year ended June 30, 2023

				Program Revenues	ı Rev	ennes		Net (E Cha	Net (Expense) Revenue and Changes in Net Position	ue and ition	
				)		Capital		P	Primary Government	ent	
Finctions/programs		Exponess		Charges for	ن	Grants/	0	Governmental Activities	Business-type	Ф	Total
Primary government Governmental activities					)						
Urban renewal Interest on long-term debt	↔	8,286,357 485,315	↔	1,136,965	↔	1,234,949	<del>∨</del>	(5,914,443) (485,315)	↔	↔	(5,914,443) (485,315)
Total governmental activities		8,771,672		1,136,965		1,234,949		(6,399,758)		 	(6,399,758)
Business - type activities Salem Convention Center		4,941,397		5,314,561		,		'	373,164		373,164
Total primary government	↔	\$ 13,713,069	↔	6,451,526	↔	1,234,949		(6,399,758)	373,164		(6,026,594)
<b>General revenues</b> Property taxes								17,850,177	·		17,850,177
Investment earnings  Transfers to/from primary government	yover	nment						1,502,823 (2,368,336)	- (9,466)	. 🙃	1,502,823 (2,377,802)
Total general revenues and transfers	es an	d transfers						16,984,664	(9,466)	   	16,975,198
Change in net position	uo							10,584,906	363,698		10,948,604
Net position - beginning of year	year							72,022,924	24,118,609		96,141,533
Net position - end of year							S	82,607,830	\$ 24,482,307	<i>\$</i>	107,090,137

The accompanying notes are an integral part of the financial statements.

#### URBAN RENEWAL AGENCY OF THE CITY OF SALEM, OREGON (A Component Unit of the City of Salem, Oregon) **Balance Sheet - Governmental Funds**

#### June 30, 2023

**Debt Service Capital Projects** Tax **Salem Convention** Tax **Center Gain/Loss Allocation** Allocation Debt Improvements Reserve **Totals Assets** Cash and investments 3,887,559 64,970,448 \$ 72,517,118 3,659,111 \$ Accounts receivable, net 583,520 644,155 60,635 Leases receivable 18,033 18,033 Notes receivable 2,088,553 2,088,553 3,659,111 Total assets 4,471,079 \$ 67,137,669 \$ \$ 75,267,859 Liabilities, deferred inflows of resources, and fund balances Liabilities Α D Def Re Fun R Αı

abilities							
Accounts payable and accrued liabilities Due to other funds	\$	-	\$	516,483 -	\$ 81 167,896	\$	516,564 167,896
Total liabilities				516,483	 167,977		684,460
eferred inflows of resources							
Related to leases Unavailable revenue		429,796		17,793 2,089,211	 -		17,793 2,519,007
Total deferred inflows of resources		429,796		2,107,004	 -		2,536,800
Ind balances Restricted for Debt Service		4,041,283		- 64 514 199	- 3,491,134		4,041,283 68,005,316
Capital Projects	_	<del>-</del>	_	64,514,182			
Total fund balances		4,041,283		64,514,182	 3,491,134	-	72,046,599
Total liabilities, deferred inflows of resources, and fund balances	\$	4,471,079	\$	67,137,669	\$ 3,659,111	=	
Amounts reported for governmental activi of net position are different because:	ties	in the statemer	nt				
Capital assets used in governmental acting financial resources and, therefore, are funds (net of accumulated depreciation)	not						23,755,723
Other long-term assets are not available	e to i	pay for current-					
period expenditures and, therefore, ar Notes receivable - earned but unava Property taxes - earned but unavaila	e de	ferred in the fu					2,089,211 429,796
Accrued interest on long-term debt							(187,998)
Long-term liabilities, including bonds parand payable in the current period and, not reported in the funds							(15,525,501)
Total net position						\$	82,607,830

The accompanying notes are an integral part of the financial statements.

# URBAN RENEWAL AGENCY OF THE CITY OF SALEM, OREGON (A Component Unit of the City of Salem, Oregon) Statement of Revenues, Expenditures, and Changes in Fund Balances Governmental Funds

For the fiscal year ended June 30, 2023

	<b>Debt Service</b>		Capital Projects					
	Tax Allocation		Tax Allocation		Salem Convention Center Gain/Loss			
		Debt	_In	nprovements		Reserve		Totals
Revenues								
Property taxes	\$	17,843,282	\$	_	\$	_	\$	17,843,282
Interest on investments		265,366		1,156,146	•	81,311		1,502,823
Grants		-		1,234,949		-		1,234,949
Intergovernmental		-		963,744		-		963,744
Loan payments received		-		177,945		-		177,945
Rents	_		_	15,479	_		_	15,479
Total revenues		18,108,648		3,548,263		81,311		21,738,222
Expenditures								
Materials and services		-		14,843,868		403,836		15,247,704
Debt service								
Principal retirement		1,793,144		-		-		1,793,144
Interest and fiscal charges		500,937				-		500,937
Total expenditures		2,294,081		14,843,868		403,836		17,541,785
Revenues over (under) expenditures		15,814,567		(11,295,605)		(322,525)		4,196,437
Other financing sources (uses)								
Transfers in		_		17,543,790		272,035		17,815,825
Transfers out		(17,543,790)		<u> </u>		(262,569)		(17,806,359)
Total other financing sources (uses)		(17,543,790)		17,543,790		9,466		9,466
Net change in fund balance		(1,729,223)		6,248,185		(313,059)		4,205,903
Fund balances, beginning of year		5,770,506		58,265,997		3,804,193		67,840,696
Fund balances, end of year	\$	4,041,283	\$	64,514,182	\$	3,491,134	\$	72,046,599

# URBAN RENEWAL AGENCY OF THE CITY OF SALEM, OREGON (A Component Unit of the City of Salem, Oregon) Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds to the Statement of Activities

For the fiscal year ended June 30, 2023

Net change in fund balances - total governmental funds	\$	4,205,903
Amounts reported for governmental activities in the Statement of Activities are different because:		
Capital assets used in governmental activities are not current financial resources and therefore are not reported in the funds. This represents the increase/decrease in expenses that reflects the change in capital assets, change in construction in progress, and capitalized capital outlay.		
Acquisition of capital assets		4,583,546
Revenues in the government-wide Statement of Activities that do not provide current financial resources are not reported as revenues in the funds.		
Change in deferred inflows for general revenue		6,895
Change in deferred inflows for program revenue		(20,204)
Debt issuance provides current financial resources and debt service payments use current financial resources in governmental funds. Neither transaction affects the government-wide net position since long-term debt is reported as a liability.		
Principal payments on long-term debt		1,793,144
Accrued interest expense on long-term debt is reported in the government-wide Statement of Activities, but does not require the use of current financial resources		
and is not reported as an expenditure in governmental funds.		15,622
Change in net position	<u>\$</u>	10,584,906

# URBAN RENEWAL AGENCY OF THE CITY OF SALEM, OREGON (A Component Unit of the City of Salem, Oregon) Proprietary Fund Statement of Net Position

June 30, 2023

	Salem Convention Center
Assets	
Cash and investments	\$ 1,019,146
Accounts receivable, net	440,951
Due from other funds	167,896
Inventories and prepayments	47,873
Total current assets	1,675,866
Noncurrent assets Capital assets:	
Land and construction in progress	1,916,525
Other capital assets, net	21,385,638
Total noncurrent assets	23,302,163
Total assets	24,978,029
Liabilities	
Accounts payable and accrued liabilities	495,722
Net Position	
Net investment in capital assets	23,302,163
Unrestricted	1,180,144
Total net position	\$ 24,482,307

# URBAN RENEWAL AGENCY OF THE CITY OF SALEM, OREGON (A Component Unit of the City of Salem, Oregon) Proprietary Fund

#### Statement of Revenues, Expenses, and Changes in Net Position

For the fiscal year ended June 30, 2023

	Salem Convention Center
Operating revenues	
Sales	\$ 3,405,131
Rents	1,837,450
Total operating revenues	5,242,581
Operating expenses	
Materials and services	4,102,510
Depreciation	838,887
Total operating expenses	4,941,397
Operating income (loss)	301,184
Non-operating revenues (expenses)	
Other revenue (expenses)	71,980
Income (loss) before transfers	373,164
Transfers in	262,569
Transfers out	(272,035)
Change in net position	363,698
Net position - beginning of year	24,118,609
Net position - end of year	\$ 24,482,307

# URBAN RENEWAL AGENCY OF THE CITY OF SALEM, OREGON (A Component Unit of the City of Salem, Oregon) Proprietary Fund Statement of Cash Flows

For the fiscal year ended June 30, 2023

	Salem Convention Center		
Cash Flows from Operating Activities Receipts from customers Payments to suppliers	\$	4,823,368 (4,488,910)	
Net cash provided (used) by operating activities		334,458	
Cash Flows from Noncapital Financing Activities  Transfers received  Transfers paid		262,569 (272,035)	
Net cash provided (used) by noncapital and related financing activities		(9,466)	
Cash Flows from Capital and Related Financing Activities Acquisition and construction of capital assets		(235,166)	
Net increase (decrease) in cash and cash equivalents		89,826	
Cash and cash equivalents - beginning of year		929,320	
Cash and cash equivalents - end of year	\$	1,019,146	
Reconciliation of operating income (loss) to net cash provided (used) by operating activities			
Operating income (loss)  Adjustments to reconcile operating income to net cash provided (used) by operating activities:	\$	301,184	
Depreciation		838,887	
Changes in assets and liabilities: Accounts receivable Inventories and prepayments Accounts payable and accrued liabilities		(419,213) (2,309) (384,091)	
Net cash provided (used) by operating activities	\$	334,458	

The accompanying notes are an integral part of the financial statements.



Fiscal Year Ended June 30, 2023

#### **SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The financial statements of the Urban Renewal Agency of the City of Salem, Oregon (Agency) have been prepared in conformity with Generally Accepted Accounting Principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting standards.

The more significant of the Agency's accounting policies are described below.

#### **The Financial Reporting Entity**

The Urban Renewal Agency of the City of Salem is a municipal corporation created by Oregon statute and activated by the Salem City Council (Council). The Council elected to have the Agency exercise its powers and engage in urban renewal activity within the boundaries of the City. The Council has been designated as the governing body of the Agency and acts in that capacity. The Agency develops urban renewal plans that must be approved by the Agency Board and Council. Pursuant to Oregon Revised Statutes (ORS) 457.210(3), the City has been delegated responsibility for fiscal matters of the Agency related to the planning and construction of urban renewal projects. The tax increment collections resulting from the division of taxes under ORS 457.420 are used to retire any indebtedness incurred to finance urban renewal projects.

The Agency is governed by a nine-member board of directors that include the City's mayor and other council members and is included as a component unit in the City's financial statements.

#### **Urban Renewal Areas**

Tax allocation bonds for urban renewal plan areas are authorized by state law to 1) "...eliminate and prevent the development or spread of urban blight and deterioration; and 2) encourage needed urban conservation and rehabilitation and provide for redevelopment of blighted or deteriorated areas."

Projects are financed in urban renewal plan areas as follows:

- The County Assessor "freezes" the assessed value of property within the urban renewal area when the area is established. This is referred to as the "frozen value."
- Any increase in assessed value above the frozen value is called the "incremental value."
   The tax revenue generated by the tax rate times the incremental value is used to pay the principal and interest on any indebtedness incurred by the Urban Renewal Agency to finance urban renewal projects.

#### **Government-wide and Fund Financial Statements**

The government-wide financial statements report information on all activities of the Agency. As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements.

Fiscal Year Ended June 30, 2023

The Statement of Activities demonstrates the degree to which the expenses of a given function are offset by program revenues. Program revenues include (1) fines, fees, and charges to customers who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or program, and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or program. Grants and contributions not restricted are reported as general revenues rather than program revenues. Taxes and other items not properly included among program revenues are also reported as general revenues.

Fund financial statements are provided for all governmental and proprietary funds.

#### Measurement Focus, Basis of Accounting, and Financial Statement Presentation

Measurement focus refers to what is being measured by a fund. Basis of accounting refers to when revenues and expenditures are recognized in the accounts and reported in the financial statements.

The government-wide and proprietary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. All assets and liabilities are included in the Statement of Net Position. The Statement of Activities presents changes in net position. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows.

The governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Current assets, deferred outflows, current liabilities, and deferred inflows are included in the Balance Sheet. The Statement of Revenues, Expenditures, and Changes in Fund Balances presents increases and decreases in fund balances. Revenues are recorded when susceptible to accrual (both measurable and available). Measurable means the amount of the transaction can be determined. Available means collectible within the current period or soon enough thereafter (60 days) to be used to liquidate liabilities of the current period. Expenditures other than interest on long-term obligations are recorded when a liability is incurred.

Proprietary funds distinguish *operating* revenues and expenses from *non-operating* items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's primary ongoing operations. The principal operating revenues of the Convention Center are charges to customers for sales and services. Operating expenses include the cost of sales and services, administrative expenses, and depreciation of capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

#### **Governmental Funds**

Governmental funds finance all the construction and debt service functions of the Agency, as well as provide a reserve fund for the Salem Convention Center. The following are the Agency's major fund types.

#### **Tax Allocation Debt Fund**

The Tax Allocation Debt fund is a debt service fund that accounts for the accumulation of tax increment collections assessed on property and the payment of principal and interest on debt.

Fiscal Year Ended June 30, 2023

#### **Tax Allocation Improvements Fund**

The Tax Allocation Improvements fund is a capital projects fund that accounts for construction improvement projects in the Urban Renewal areas. Financing is provided by debt issuance and interest income.

#### Salem Convention Center Gain/Loss Reserve Fund

The Convention Center gain/loss reserve fund is a capital projects fund that accounts for resources accumulated to finance the capital asset needs of the Center and address any operating deficits that may arise.

#### **Proprietary Funds**

Proprietary funds record the business-type activities of the Agency. Revenues are expected to offset expenses. The Salem Convention Center fund is the only proprietary fund of the Agency and accounts for the operations of the Center.

#### **Cash and Investments**

The City of Salem (City) maintains a cash and investment pool for all City funds, including funds of the Agency. Interest earned on the pooled cash and investments is allocated based on each fund's average cash and investments balance as a proportion of the City's total.

Cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition.

For purposes of the statement of cash flows, proprietary funds consider all highly liquid investments with maturities of three months or less when purchased to be cash equivalents.

The City's investment policy is governed by ORS. The statutes authorize the City and component units to invest primarily in U.S. Treasury obligations, U.S. Government agency issues, U.S. Instrumentality debt, certain bonded obligations of municipalities, bank repurchase agreements, bankers' acceptances, high-grade corporate bonds and commercial paper, collateralized deposit accounts, and the State Treasurer's Local Government Investment Pool (LGIP).

It is the City's policy to report all short-term, highly liquid money market investments with a remaining maturity of one year or less at time of purchase at amortized cost, which approximates fair value. Investments with a remaining maturity at time of purchase of more than one year are valued at fair value in accordance with GASB Statements 31 and 72.

#### **Receivables and Deferred Inflows of Resources**

Property tax receivables that have been collected within 60 days subsequent to year-end are considered measurable and available and are recognized as revenues. All other property tax receivables are offset by deferred inflows of resources, and accordingly, have not been recorded as revenue in the fund financial statements. Real and personal property taxes are levied upon all taxable property within the urban renewal areas and become liens against the property as of July 1 of each year and are payable in three installments that are due on November 15, February 15, and May 15. Discounts are allowed if the amount due is received by November 15. Taxes not collected by May 15 are considered delinquent. In the government-wide financial statements, taxes are recognized as revenue when levied.

Fiscal Year Ended June 30, 2023

Notes receivable are recorded as receivables when loaned, are offset by deferred inflows of resources, and accordingly, not recorded as revenue in the funds until payments are received.

#### **Capital Assets**

Capital assets are recorded at cost if purchased or constructed. Donated capital assets are recorded at acquisition value at the date of donation. In the governmental fund statements, capital outlays are charged to expenditures as purchased. Governmental capital assets are reported only on the government-wide statement of net position. In the proprietary fund statements, capital assets are reported on the statement of net position.

Capital assets are defined as assets with an initial individual cost of more than \$10,000 (\$2,000 for the Convention Center) and an estimated useful life in excess of one year. Additions or improvements, and other capital outlays that significantly extend the useful life of an asset, or significantly increase the capacity of an asset, are capitalized. Other costs incurred for repairs and maintenance are expensed.

Construction-in-progress represents amounts expended to date on construction projects that are not yet complete.

It is the Agency's practice to transfer capital assets to the City when projects are completed, except for assets of the Convention Center.

#### **Debt**

Long-term debt is reported in the Statement of Net Position as noncurrent liabilities. The governmental fund financial statements do not report long-term debt because it does not require the use of current financial resources.

Tax increment bonds are direct obligations of the Urban Renewal Agency and are payable solely from tax increment revenues. The Agency issues tax increment bonds specific to each urban renewal area to provide funds for projects within the respective area.

#### **Net Position**

The government-wide and proprietary fund financial statements utilize a net position presentation. Net position is categorized as net investment in capital assets, restricted, and unrestricted. Net position is the residual of assets and deferred outflows, less liabilities and deferred inflows.

#### **Budget and Budgetary Accounting**

A budget is prepared for each fund in accordance with the modified accrual basis of accounting for all funds. Appropriations are made by expenditure type for all funds. Expenditures may not legally exceed appropriations. Appropriations lapse at the end of each fiscal year. Budget amounts include original approved amounts and all subsequent appropriation transfers approved by the Agency Board. The budget for the funds includes capital outlay expenditures in each program for capital outlays applicable to that program.

After budget approval, the Agency Board may approve supplemental appropriations if an occurrence, condition, or need exists that was not identified at the time the budget was adopted. Management may not amend the budget. A supplemental budget requires hearings before the public, publication in newspapers, and approval by the Agency Board.

Fiscal Year Ended June 30, 2023

#### **Use of estimates**

The preparation of financial statements in conformity with GAAP requires management to make estimates and assumptions that affect certain amounts and disclosures. Accordingly, actual results could differ from those estimates.

#### **CASH AND INVESTMENTS**

The Agency's cash and investments are comprised of the following as of June 30, 2023:

	Book Value					
Deposits with City of Salem	\$	16,658,080				
Investments		56,878,184				
Total cash and investments	\$	73,536,264				

#### 1. Deposits

In the case of deposits, there is a custodial credit risk that, in the event of the failure of the counterparty, the Agency will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. All Agency deposits are held by the City of Salem, which is covered by the State of Oregon Public Funds Collateralization Program. At June 30, 2023, the Agency's deposits in City bank accounts had a book value of \$16,658,079.

#### 2. Investments

As of June 30, 2023, the Agency held the following investments and maturities:

		Weighted avg.	% of
	Fair	maturity	investment
Investment type	Value	in months	portfolio
Local Government Investment Pool	\$ 56,667,735	0.033	100.0%

Weighted average maturity in months assumes that all investments are held to maturity.

Agency funds are invested by the City on behalf of the Agency. The City's investment policies are governed by state statutes, which authorize the City to invest primarily in general obligations of the U.S. Government and its agencies, certain municipal and corporate bonds, bank repurchase agreements, bankers' acceptances, certain commercial paper, and the State Treasurer's Local Government Investment Pool (LGIP), among others. The LGIP is a portion of the Oregon Short Term Fund (OSTF). This fund is not registered with the US Securities and Exchange Commission, but is governed by ORS, the Oregon Investment Council, and the OSTF Board. The fair value of the fund is the same as the value of the pool shares.

As a means of limiting its exposure to fair value losses caused by changing interest rates, the City's investment policy limits investments as shown below:

Fiscal Year Ended June 30, 2023

	Maximum %	Maximum length
Investment type	of portfolio	to maturity
Bankers' acceptances	20%	6 months
Certificates of deposit	25%	2 years
Commercial paper	35%	9 months
Corporate indebtedness	55%	5 years
Local government investment pool	100% *	N/A
Municipal Debt	10%	5 years
Repurchase agreements	10%	3 months
U.S. agency securities	100%	5 years
U.S. Instrumentality Debt	100%	5 years
U.S. Treasuries	100%	5 years

<sup>\*</sup>Dollar amount limited by ORS 294.810. As of June 30, 2023 this limit is \$56,763,000.

Custodial credit risk for investments is the risk that, in the event of the failure of the counterparty to a transaction, the Agency will not be able to recover the value of its investment or collateral securities that are in the possession of an outside party. The City's investment policy requires broker/dealers to meet certain qualifications and that all investments are delivered to and held by a third-party custodian, which holds the funds in the City's name. All investments, except for the investment in the LGIP, which is not evidenced by securities, are held in safekeeping by the financial institution counterparty or by its trust department in the City's name.

As of June 30, 2023, the credit risk for the Agency's investments is as follows:

	Fair	Credit	Concentration
Investment type	Value	Risk	Risk
Local Government Investment Pool	\$ 56.667.735	Unrated	100.0%

The Agency's policy, which adheres to State of Oregon law, is to limit its investments to the following: issuers within Oregon must be rated A (bonds) or A-2/P-2 (commercial paper) or better by Standard and Poor's, Moody's, or any other nationally recognized statistical rating organization. Issuers not in Oregon must be rated AA/Aa (bonds) or A-1/P-1 (commercial paper) or better.

#### **RECEIVABLES**

Receivables for governmental funds as of June 30, 2023, are as follows:

	 Tax Allocation Debt	<u> In</u>	Tax Allocation nprovements	 Totals
Accounts receivable	\$ -	\$	59,923	\$ 59,923
Property taxes	583,157		-	583,157
Interest	363		712	1,075
Lease receivables	-		18,033	18,033
Notes receivable	-		2,088,553	 2,088,553
Total	\$ 583,520	\$	2,167,221	\$ 2,750,741

Salem Convention Center accounts receivable balance as of June 30, 2023, is \$440,951.

Fiscal Year Ended June 30, 2023

#### **PROPERTY TAXES**

Fiscal	Balances					Balances		
Year of	July 1,	2022-23	P	djustments	Collections	June 30,		
Levy	 2022	 Levy	To Date		 To Date	 2023		
2022-23	\$ -	\$ 18,258,670	\$	(532,381)	\$ 17,408,389	\$ 317,900		
2021-22	302,433	-		(17,396)	164,298	120,739		
2020-21	107,646	-		(10,250)	32,478	64,918		
2019-20	68,451	-		(9,834)	27,892	30,725		
2018-19	28,960	-		(5,407)	12,458	11,095		
2017-18	9,744	-		(520)	2,496	6,728		
2016-17	6,112	-		(252)	1,617	4,243		
All Prior	 30,437	 -		(136)	 3,492	26,809		
	\$ 553,783	\$ 18,258,670	\$	(576,176)	\$ 17,653,120	\$ 583,157		

#### **Ensuing Year's Levies**

Property tax levies for the year beginning July 1, 2023, are as follows:

- The Riverfront/Downtown and North Gateway plan areas will use 100% of their authority under option one of ORS 457.435(2)(a) for the retirement of debt obligations.
- The Riverfront/Downtown plan area will continue its special levy for the retirement of debt obligations.
- The Fairview plan area will not levy for the 2023-24 fiscal year.
- West Salem plan area will levy 100% of the amount of its authority under the standard rate plan of ORS 457.445(2) for the retirement of debt obligations.
- The Mill Creek Industrial Park, McGilchrist and South Waterfront plan areas will each levy 100% of the amount of their authority under the reduced rate plan of ORS 457.445(1) for the retirement of debt obligations.
- Jory plan area will use 100% of its authority under the permanent rate plan of ORS 580 for the retirement of debt obligations.

#### **LEASES RECEIVABLE**

For the year ended 6/30/2023, the financial statements include the adoption of GASB Statement No. 87, Leases. The primary objective of this statement is to enhance the relevance and consistency of information about governments' leasing activities. This statement establishes a single model for lease accounting based on the principle that leases are financings of the right to use an underlying asset. Under this Statement, a lessee is required to recognize a lease liability and an intangible right-to-use lease asset, and a lessor is required to recognize a lease receivable and a deferred inflow of resources. For additional information, refer to the disclosures below.

In accordance with GASB Statement No. 87, Leases, the Agency records lease receivables and deferred inflows of resources based on the present value of expected receipts over the term of

Fiscal Year Ended June 30, 2023

the respective leases. The expected receipts are discounted using the interest rate charged on the lease or by using the Agency's incremental borrowing rate. Variable payments are excluded from the valuations unless they are fixed in substance.

On 8/01/2022, the Agency entered into a 36 month lease as Lessor for the use of Eastridge Living Trust Land. An initial lease receivable was recorded in the amount of \$25,623. As of 06/30/2023, the value of the lease receivable is \$18,033. The lessee is required to make monthly fixed payments of \$750 and no variable payments are required in the arrangement of the lease. The lease has an interest rate of 3.63% and the Agency recognized interest revenue of \$660 during the fiscal year. The value of the deferred inflow of resources as of 6/30/2023 was \$17,793, and lease revenue of \$7,830 was recognized during the fiscal year.

Future annual lease receivables as of June 30, 2023 are as follows:

Fiscal Year Ended		Government	al Activ	I Activities			
June 30,	Р	rincipal	Int	Interest			
2024	\$	8,486	\$	514			
2025		8,799		201			
2026		748		2			
Total	\$	18,033	\$	717			

#### **NOTES RECEIVABLE**

#### Riverfront/Downtown

Loan repayments are receivable in monthly or annual installments; interest rates range from 0% to 6%. Notes are secured by the underlying renewal project improvements or land sold.

\$ 2,036,153

#### North Gateway

Loan repayments are receivable in monthly or annual installments; interest rates range from 0% to 3%. Notes are secured by the underlying renewal project improvements or land sold.

52,400

\$ 2,088,553

Fiscal Year Ended June 30, 2023

#### **CAPITAL ASSETS**

Governmental activities		Beginning Balance		Increases		Decreases	Ending Balance
Land and land improvements	\$	4,220,731	\$	-	\$	- (5 997 622)	\$ 4,220,731
Construction in progress Governmental activities	_	14,951,447	_	10,471,168	_	(5,887,623)	 19,534,992
capital assets, net	\$	19,172,178	\$	10,471,168	\$	(5,887,623)	\$ 23,755,723
Business-type activities							
Land and land improvements	\$	1,500,646	\$	-	\$	-	\$ 1,500,646
Public art		194,552		-		-	194,552
Construction in progress				221,327	_		221,327
Total non-depreciable		1,695,198		221,327			1,916,525
Buildings and building improvements	S	30,368,457		-		-	30,368,457
Other improvements		2,696,491		-		-	2,696,491
Equipment and machinery		1,518,757		13,840			 1,532,597
Total depreciable		34,583,705		13,840			34,597,545
Accumulated depreciation							
Buildings and building improvements	s	(10,911,863)		(643,801)		-	(11,555,664)
Improvements		(207,407)		(128,478)		-	(335,885)
Equipment and machinery		(1,253,750)		(66,608)			 (1,320,358)
Total accumulated depreciation		(12,373,020)		(838,887)			 (13,211,907)
Business-type activities							
capital assets, net	\$	23,905,883	\$	(603,720)	\$		\$ 23,302,163

#### **TRANSFERS**

Transfers are used to: 1) move revenues from the fund with collection authority to the fund in which the expenditure is required by budget or statute or, 2) move unrestricted revenues to finance programs accounted for in other funds in accordance with budgetary authorization.

Debt proceeds are receipted into the Capital Projects fund for construction funding, and all debt is repaid by the Debt Service fund. Transfers are the GAAP accounting classification used to move short-term debt from the Capital Projects fund to the Debt Service fund for reporting purposes (reported as transfer of cash from Debt Service fund to Capital Projects fund).

#### **SHORT-TERM DEBT**

	 lance 1, 2022	Additions	Reductions	Jı	Balance une 30, 2023
Riverfront, 2023	\$ _	\$ 7,400,000	\$ 7,400,000	\$	-
North Gateway, 2023	-	4,000,000	4,000,000		-
West Salem, 2023	-	2,225,000	2,225,000		-
Mill Creek, 2023	-	1,700,000	1,700,000		-
McGilchrist, 2023	-	1,400,000	1,400,000		-
South Waterfront, 2023	-	645,000	645,000		-
Jory Apartments, 2023	 	173,790	 173,790		
Total	\$ -	\$ 17,543,790	\$ 17,543,790	\$	

Fiscal Year Ended June 30, 2023

#### LONG-TERM DEBT

Transactions for the year ended June 30, 2023 are as follows:

	 Balances July 1, 2022	Reductions			Balances June 30, 2023	 Due in One Year
<b>Direct borrowing tax increment bonds</b>						
Riverfront/Downtown, Series 2009 Dated Sep 17, 2009, 4.35%.	\$ 625,000	\$	305,000	\$	320,000	\$ 320,000
Riverfront/Downtown, Series 2020A Dated Dec 7, 2021, 1.66%.	7,445,000		-		7,445,000	458,000
Riverfront/Downtown, Series 2020B Dated Dec 7, 2021, 1.75%.	1,394,000		918,000		476,000	476,000
<b>Direct borrowing notes</b>						
Mill Creek, OR Econ & Comm Dev Dept, Series 2007, L06001A	3,077,743		250,749		2,826,994	261,807
Mill Creek, OR Econ & Comm Dev Dept, Series 2007, L06001C	 4,776,902		319,395		4,457,507	 331,916
	\$ 17,318,645	\$	1,793,144	\$	15,525,501	\$ 1,847,723

#### Governmental activity urban renewal bonds

Urban renewal bonds are special obligations of the Agency and are payable solely from tax increment revenues. The Agency issues bonds to provide funds for urban renewal projects within designated project areas.

In accordance with bond covenants, the Agency has established reserves for bond issuances within its debt service fund as follows:

Recense

	 17696176
Riverfront/Downtown, series 2009	\$ 335,255
Riverfront/Downtown, series 2020A	744,500
Riverfront/Downtown, series 2020B	 222,300
Total debt service reserves	\$ 1,302,055

#### Governmental activity notes

The Agency issues notes to provide funds for urban renewal projects within designated project areas. The Agency's currently outstanding notes primarily funded economic development and wetland mitigation in the Mill Creek urban renewal area. Mill Creek tax increment revenues are pledged to repay the notes, which were directly borrowed from the Oregon Economic Development and Community Development Department (known as Business Oregon). In the event of default, Business Oregon could demand immediate payment of all outstanding balances.

Fiscal Year Ended June 30. 2023

#### Future maturities of long-term debt are as follows:

	Riverfront	/Dov	/ntown	 Mill Creek I	ndu	strial Park		Totals			
Year	Principal		Interest	 Principal		Interest		Principal		Interest	
2023-24	\$ 1,254,000	\$	145,837	\$ 593,723	\$	299,404	\$	1,847,723	\$	445,241	
2024-25	950,000		115,984	618,280		274,848		1,568,280		390,832	
2025-26	965,000		100,214	643,855		249,272		1,608,855		349,486	
2026-27	981,000		84,195	670,493		222,634		1,651,493		306,829	
2027-32	4,091,000		171,163	3,801,748		673,249		7,892,748		844,412	
2032-34	 -		-	 956,402		56,591		956,402		56,591	
Total	\$ 8,241,000	\$	617,393	\$ 7,284,501	\$	1,775,998	\$	15,525,501	\$	2,393,391	

#### OTHER INFORMATION

#### Risk Management

The Agency is provided coverage under the City's self-insurance program. Excess insurance policies are purchased by the City's Self-insurance fund, which include property damage and liability. No claims have settled in the prior three years that have exceeded policy coverage.

From time to time, the Agency is a defendant in various litigation proceedings. Management believes any losses arising from these actions will not materially affect the Agency's financial position.

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### **SUPPLEMENTARY INFORMATION**

#### (A Component Unit of the City of Salem)

#### Schedule of Revenues, Expenditures, and Changes in Fund Balance Budget and Actual - Governmental Funds

For the fiscal year ended June 30, 2023

		Tax A	Allocation Deb	ot	
	Original/ Final				
	Budget		Actual		Variance <sup>1</sup>
Revenues					
Property taxes	\$ 18,027,260	\$	17,843,282	\$	183,978
Interest on investments Grants	103,980		265,366		(161,386)
Intergovernmental	-		-		-
Loan payments received	_		_		_
Rents	-		-		-
Other	 				
Total revenues	 18,131,240		18,108,648		22,592
Expenditures					
Operations	-		-		-
Debt service	 20,700,230		19,837,871	_	862,359
Total expenditures	 20,700,230		19,837,871		862,359
Revenues over (under) expenditures	 (2,568,990)		(1,729,223)		(839,767)
Other financing sources (uses)					
Issuance of short-term debt	-		-		-
Transfers out	 				
Total other financing sources (uses)	 				
Excess (deficiency) of revenues over (under) expenditures and other financing sources (uses)	(2,568,990)		(1,729,223)		(839,767)
Fund balance, beginning of year	4,945,710		5,770,506		(824,796)
Fund balance, end of year	\$ 2,376,720	\$	4,041,283	\$	(1,664,563)

Reconciliation to generally accepted accounting principles:

Due from other funds

Interest receivable on leases

Long term lease receivables

Deferred inflows related to leases

Fund balance - end of year (modified accrual)

Continued

 $<sup>\</sup>ensuremath{\mathbf{1}}$  ( ) indicates revenues/expenditures in excess of budget

	Tax A	Allocation Improve	ments	Salen	n Conventio	Salem Convention Center Gain/Loss Reserve						
	Original/ Final Budget	Actual	Variance <sup>1</sup>		inal/ nal lget	Actual	Variance <sup>1</sup>					
\$	646,870 8,020,420 529,400 152,570 35,000 5,120	\$ 1,155,431 1,234,949 963,744 177,945 15,900	\$ (508,561) 6,785,471 (434,344) (25,375) 19,100 5,120	\$	- \$ 28,000 - - - - -	81,311 - - - - -	\$ - (53,311) - - - - -					
	9,389,380	3,547,969	5,841,411		28,000	81,311	(53,311)					
	86,098,000	14,843,868	71,254,132	5	577,430 	571,732 <u>-</u>	5,698					
	86,098,000	14,843,868	71,254,132	5	577,430	571,732	5,698					
_	(76,708,620)	(11,295,899)	(65,412,721)	(5	i49,430)	(490,421)	(59,009)					
	18,400,000	17,543,790	856,210 	(2	- 262,570)	- (262,569)						
	18,400,000	17,543,790	856,210	(2	(62,570)	(262,569)	(1)					
	(58,308,620)	6,247,891	(64,556,511)	(8	312,000)	(752,990)	(59,010)					
	58,308,620	58,265,997	42,623	4,0	35,810_	4,076,228	(40,418)					
\$	<u>-</u>	64,513,888	\$ (64,513,888)	\$ 3,2	23,810	3,323,238	\$ (99,428)					
		55 18,032 (17,793) \$ 64,514,182			-	167,896 - - - - - 3,491,134						

Concluded

# URBAN RENEWAL AGENCY OF THE CITY OF SALEM, OREGON (A Component Unit of the City of Salem, Oregon) Combining Balance Sheet - Debt Service Fund

June 30, 2023

		Riverfront/ Downtown	North Gateway	West Salem
Assets Cash and investments Accounts receivable, net	\$	1,284,593 258,229	\$ 1,131,239 148,853	\$ 687,393 63,928
Total assets	\$	1,542,822	\$ 1,280,092	\$ 751,321
Liabilities, deferred inflows of resources  Deferred inflows of resources	rces	<b>,</b>		
Unavailable revenue	\$	191,087	\$ 110,594	\$ 46,311
Fund balances Restricted for debt service		1,351,735	1,169,498	705,010
Total liabilities, deferred inflows of resources, and fund balances	\$	1,542,822	\$ 1,280,092	\$ 751,321

Continued

Iill Creek ndustrial Park	<u> </u>	cGilchrist	W	South aterfront	A <sub> </sub>	Jory partments	 Totals
\$ 335,118 54,560	\$	421,244 38,508	\$	14,659 16,155	\$	13,313 3,287	\$ 3,887,559 583,520
\$ 389,678	\$	459,752	\$	30,814	\$	16,600	\$ 4,471,079
\$ 39,645	\$	28,170	\$	11,813	\$	2,176	\$ 429,796
 350,033		431,582		19,001		14,424	 4,041,283
\$ 389,678	\$	459,752	\$	30,814	\$	16,600	\$ 4,471,079

Concluded

# URBAN RENEWAL AGENCY OF THE CITY OF SALEM, OREGON (A Component Unit of the City of Salem, Oregon) Combining Schedule of Revenues, Expenditures, and Changes in Fund Balances Debt Service Fund

For the fiscal year ended June 30, 2023

	Riverfront/ Downtown	 North Gateway	 West Salem	
Revenues Property taxes Interest on investments	\$ 7,729,279 136,082	\$ 4,475,179 42,590	\$ 2,024,343 31,489	
Total revenues	7,865,361	4,517,769	2,055,832	
Expenditures Debt service	1,399,351	639	 355	
Revenues over (under) expenditures	6,466,010	4,517,130	2,055,477	
Other financing sources (uses) Transfers out	 (7,400,000)	 (4,000,000)	 (2,225,000)	
Net change in fund balance	(933,990)	517,130	(169,523)	
Fund balance, beginning of year	 2,285,725	 652,368	 874,533	
Fund balance, end of year	\$ 1,351,735	\$ 1,169,498	\$ 705,010	

Continued

Mill Creek Industrial Park	 /IcGilchrist	South Jory Waterfront Apartments				Totals
\$ 1,682,488 29,374	\$ 1,243,009 18,763	\$	513,669 6,251	\$	175,315 817	\$ 17,843,282 265,366
1,711,862	1,261,772		519,920		176,132	18,108,648
 893,399	 224		85		28	2,294,081
818,463	1,261,548		519,835		176,104	15,814,567
 (1,700,000)	 (1,400,000)		(645,000)		(173,790)	(17,543,790)
(881,537)	(138,452)		(125,165)		2,314	(1,729,223)
 1,231,570	 570,034		144,166		12,110	 5,770,506
\$ 350,033	\$ 431,582	\$	19,001	\$	14,424	\$ 4,041,283

Concluded

### (A Component Unit of the City of Salem, Oregon) Schedule of Revenues, Expenditures, and Changes in Fund Balance -

#### Budget and Actual - Riverfront/Downtown (Debt Service Fund)

	 Budgeted	l Am	ounts	Ac	tual Amounts	
	 Original		Final	(Bu	dgetary Basis)	 Variance <sup>1</sup>
Revenues						
Property taxes	\$ 7,654,130	\$	7,654,130	\$	7,729,279	\$ (75,149)
Interest on investments	 60,000		60,000	-	136,082	 (76,082)
Total revenues	7,714,130		7,714,130		7,865,361	(151,231)
Expenditures Debt Service						
Principal	8,723,000		8,723,000		8,623,000	100,000
Interest	 176,180		176,180		176,351	 (171)
Total expenditures	 8,899,180		8,899,180		8,799,351	 99,829
Excess (deficiency) of revenues over						
expenditures	 (1,185,050)		(1,185,050)		(933,990)	 (51,402)
Fund balance, beginning of year	1,761,030		1,761,030		2,285,725	 (524,695)
Fund balance, end of year	\$ 575,980	\$	575,980	\$	1,351,735	\$ (576,097)

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### (A Component Unit of the City of Salem, Oregon) Schedule of Revenues, Expenditures, and Changes in Fund Balance -

#### Budget and Actual - North Gateway (Debt Service Fund)

	Budgeted Amounts				Ac	tual Amounts	
		Original		Final	<u>(Bu</u>	dgetary Basis)	 Variance <sup>1</sup>
Revenues							
Property taxes	\$	4,237,160	\$	4,237,160	\$	4,475,179	\$ (238,019)
Interest on investments		17,420		17,420		42,590	 (25,170)
Total revenues		4,254,580		4,254,580		4,517,769	(263,189)
Expenditures Debt Service							
Principal		3,999,000		3,999,000		4,000,000	(1,000)
Interest		1,000		1,000		639	 361
Total expenditures		4,000,000		4,000,000		4,000,639	 (639)
Excess (deficiency) of revenues over							
expenditures		254,580		254,580	_	517,130	 (263,828)
Fund balance, beginning of year		539,010		539,010		652,368	 (113,358)
Fund balance, end of year	\$	793,590	\$	793,590	\$	1,169,498	\$ (377,186)

### (A Component Unit of the City of Salem, Oregon) Schedule of Revenues, Expenditures, and Changes in Fund Balance Budget and Actual - West Salem (Debt Service Fund)

	 Budgeted	l Am	ounts	Ac	tual Amounts	
	 Original		Final	(Bu	dgetary Basis)	 Variance <sup>1</sup>
Revenues						
Property taxes Interest on investments	\$ 1,830,620 10,000	\$	1,830,620 10,000	\$	2,024,343 31,489	\$ (193,723) (21,489)
Total revenues	1,840,620		1,840,620		2,055,832	(215,212)
Expenditures Debt Service						
Principal Interest	 2,224,000 1,000		2,224,000 1,000		2,225,000 355	 (1,000) 645
Total expenditures	 2,225,000		2,225,000		2,225,355	 (355)
Excess (deficiency) of revenues over	(		(		(400 -00)	(- ( )
expenditures	 (384,380)		(384,380)		(169,523)	 (215,567)
Fund balance, beginning of year	 763,960		763,960	· <u></u>	874,533	 (110,573)
Fund balance, end of year	\$ 379,580	\$	379,580	\$	705,010	\$ (326,140)

<sup>1 ( )</sup> indicates revenues/expenditures in excess of budget

### (A Component Unit of the City of Salem, Oregon) Schedule of Revenues, Expenditures, and Changes in Fund Balance Budget and Actual - Mill Creek (Debt Service Fund)

	Budgeted Amounts					tual Amounts	
		Original		Final	(Bu	dgetary Basis)	 Variance <sup>1</sup>
Revenues							
Property taxes Interest on investments	\$	2,319,130 3,440	\$	2,319,130 3,440	\$	1,682,488 29,374	\$ 636,642 (25,934)
Total revenues		2,322,570		2,322,570		1,711,862	610,708
Expenditures Debt Service Principal		3,070,150		3,070,150		2,270,144	800,006
Interest		323,990		323,990		323,255	 735
Total expenditures		3,394,140		3,394,140		2,593,399	 800,741
Excess (deficiency) of revenues over expenditures		(1,071,570)		(1,071,570)		(881,537)	1,411,449
Fund balance, beginning of year		1,110,300		1,110,300		1,231,570	(121,270)
Fund balance, end of year	\$	38,730	\$	38,730	\$	350,033	\$ 1,290,179

### (A Component Unit of the City of Salem, Oregon) Schedule of Revenues, Expenditures, and Changes in Fund Balance Budget and Actual - McGilchrist (Debt Service Fund)

	 Budgeted	l Am	ounts	Ac	tual Amounts		
	 Original		Final	<u>(Bu</u>	dgetary Basis)		Variance <sup>1</sup>
Revenues							
Property taxes Interest on investments	\$ 1,214,290 10,000	\$	1,214,290 10,000	\$	1,243,009 18,763	\$	(28,719) (8,763)
Total revenues	1,224,290		1,224,290		1,261,772		(37,482)
Expenditures Debt Service							
Principal Interest	 1,399,000 1,000		1,399,000 1,000		1,400,000 224		(1,000) 776
Total expenditures	 1,400,000		1,400,000		1,400,224		(224)
Excess (deficiency) of revenues over							
expenditures	 (175,710)		(175,710)		(138,452)	_	(37,706)
Fund balance, beginning of year	 606,260		606,260		570,034		36,226
Fund balance, end of year	\$ 430,550	\$	430,550	\$	431,582	\$	(1,480)

### (A Component Unit of the City of Salem, Oregon) Schedule of Revenues, Expenditures, and Changes in Fund Balance -

#### **Budget and Actual - South Waterfront (Debt Service Fund)**

	Budgeted Amounts				Act	ual Amounts	
		Original		Final	(Bud	lgetary Basis)	 Variance <sup>1</sup>
Revenues							
Property taxes Interest on investments	\$	500,310 3,000	\$	500,310 3,000	\$	513,669 6,251	\$ (13,359) (3,251)
Total revenues		503,310		503,310		519,920	 (16,610)
Expenditures Debt Service							
Principal Interest		499,000 1,000		499,000 1,000		645,000 85	 (146,000) 915
Total expenditures		500,000		500,000		645,085	 (145,085)
Excess (deficiency) of revenues over							
expenditures		3,310		3,310		(125,165)	 (161,695)
Fund balance, beginning of year		153,690		153,690		144,166	 9,524
Fund balance, end of year	\$	157,000	\$	157,000	\$	19,001	\$ (152,171)

### (A Component Unit of the City of Salem, Oregon) Schedule of Revenues, Expenditures, and Changes in Fund Balance Budget and Actual - Jory Apartments (Debt Service Fund)

	Budgeted Amounts			Act	ual Amounts			
	Original			Final	(Bud	dgetary Basis)	 Variance <sup>1</sup>	
Revenues								
Property taxes	\$	271,620	\$	271,620	\$	175,315	\$ 96,305	
Interest on investments		120		120		817	 (697)	
Total revenues		271,740		271,740		176,132	95,608	
Expenditures Debt Service								
Principal		281,000		281,000		173,790	107,210	
Interest		910		910		28	 882	
Total expenditures		281,910		281,910		173,818	 108,092	
Excess (deficiency) of revenues over								
expenditures		(10,170)		(10,170)		2,314	 203,700	
Fund balance, beginning of year		11,460		11,460		12,110	 (650)	
Fund balance, end of year	\$	1,290	\$	1,290	\$	14,424	\$ 203,050	

## URBAN RENEWAL AGENCY OF THE CITY OF SALEM, OREGON (A Component Unit of the City of Salem, Oregon) Combining Balance Sheet - Capital Projects Fund

June 30, 2023

		Riverfront/ Downtown		Fairview		North Gateway		West Salem
Assets								
Cash and investments	\$	23,338,126		976,071		20,926,712		8,958,341
Accounts receivable, net		18,626		-		119		-
Notes receivable		2,036,153		-	_	52,400	_	<u>-</u>
Total assets	\$	25,392,905	\$	976,071	\$	20,979,231	\$	8,958,341
Liabilities, deferred inflows of resources, and fund balances  Liabilities  Accounts payable	\$	458,511				14,969		31,187
Accounts payable	φ	430,311		-		14,909		31,107
Deferred inflows of resources								
Related to leases		17,793		-		-		-
Unavailable revenue		2,036,692		-		52,519		
Total deferred inflows of resources		2,054,485				52,519	_	
Fund balances								
Restricted for capital projects		22,879,909	_	976,071		20,911,743		8,927,154
Total liabilities, deferred inflows								
of resources, and fund balances	\$	25,392,905	\$	976,071	\$	20,979,231	\$	8,958,341

Continued

Mill Creek Industrial			South Jory				
Park	N	<b>1cGilchrist</b>	١	<b>Naterfront</b>	Ap	artments	Total
4,126,080 - -		6,653,717 59,923 -		(1,286) - -		(7,313) - -	\$ 64,970,448 78,668 2,088,553
\$ 4,126,080	<u>\$</u>	6,713,640	\$	(1,286)	\$	(7,313)	\$ 67,137,669
-		11,816		-		-	\$ 516,483
- -		<u>-</u>		- -		- -	17,793 2,089,211
 							 2,107,004
4,126,080		6,701,824		(1,286)		(7,313)	64,514,182
\$ 4,126,080	\$	6,713,640	\$	(1,286)	\$	(7,313)	\$ 67,137,669

Concluded

#### (A Component Unit of the City of Salem, Oregon)

### Combining Schedule of Revenues, Expenditures, and Changes in Fund Balances - Capital Projects Fund

For the fiscal year ended June 30, 2023

	Riverfront/ Downtown Fairview			North Gateway		West Salem		
Revenues								
Interest on investments	\$	439,614	\$	47,514	\$	341,551	\$	151,444
Grants		-		-		-		-
Intergovernmental		466,594		-		-		-
Loan payments received		166,358		-		11,587		-
Rents		8,579			_	6,900		
Total revenues		1,081,145		47,514		360,038		151,444
Expenditures								
Materials and services		7,503,208		1,465,813	_	561,423		1,208,223
Excess (deficiency) of revenues over expenditures		(6,422,063)		(1,418,299)		(201,385)		(1,056,779)
Other financing sources (uses)								
Transfers in		7,400,000				4,000,000		2,225,000
Net change in fund balance		977,937		(1,418,299)		3,798,615		1,168,221
Fund balance, beginning of year		21,901,972		2,394,370		17,113,128		7,758,933
Fund balance, end of year	\$	22,879,909	\$	976,071	\$	20,911,743	\$	8,927,154

Continued

	Mill Creek Industrial				South		Jory		
	Park	N	<b>IcGilchrist</b>	,	Waterfront	Α	partments		Total
Φ	44 220	\$	400.042	\$	05.750	\$		Φ.	4 450 440
\$	41,328	Ф	108,943 1,234,949	Ф	25,752	Ф	_	\$	1,156,146 1,234,949
	497,150		1,204,040		-		<u>-</u>		963,744
	-		-		-		-		177,945
	-		-		-		-		15,479
	538,478		1,343,892		25,752		-		3,548,263
	193,835		1,713,378		2,017,440		180,548		14,843,868
	100,000		1,7 10,070		2,017,440		100,040		14,040,000
	344,643		(369,486)		(1,991,688)		(180,548)		(11,295,605)
	4 700 000		4 400 000		045,000		470 700		47 540 700
	1,700,000		1,400,000		645,000		173,790		17,543,790
	2,044,643		1,030,514		(1,346,688)		(6,758)		6,248,185
	2,011,010		.,000,014		(1,010,000)		(3,730)		3,2 13, 130
	2,081,437		5,671,310		1,345,402		(555)		58,265,997
							· · ·		
\$	4,126,080	\$	6,701,824	\$	(1,286)	\$	(7,313)	\$	64,514,182

Concluded

#### (A Component Unit of the City of Salem, Oregon)

### Schedule of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual - Riverfront/Downtown (Capital Projects Fund)

	Budgeted Amounts					tual Amounts	
		Original		Final	<u>(Bu</u>	dgetary Basis)	Variance <sup>1</sup>
Revenues Rents Intergovernmental Interest on investments Loan payments received	\$	35,000 350,000 300,000 25,000	\$	35,000 350,000 300,000 25,000	\$	9,000 466,594 438,899 166,358	\$ 26,000 (116,594) (138,899) (141,358)
Total revenues		710,000		710,000		1,080,851	(370,851)
Expenditures Operations		30,593,590		30,593,590		7,503,208	23,090,382
Excess (deficiency) of revenues over expenditures		(29,883,590)	_	(29,883,590)		(6,422,357)	 22,719,531
Other financing sources (uses) Issuance of short-term debt		7,499,000		7,499,000		7,400,000	 99,000
Net change in fund balance		(22,384,590)		(22,384,590)		977,643	22,719,531
Fund balance, beginning of year		22,384,590		22,384,590		21,901,972	 482,618
Fund balance, end of year	\$		\$			22,879,615	\$ 23,202,149
Reconciliation to generally accepted acce	ounti	ng principles:					
Accrued interest receivable on leases Long-term lease receivables Deferred inflows related to leases						55 18,032 (17,793)	
Fund Balance - end of year					\$	22,879,909	

<sup>1 ( )</sup> indicates revenues/expenditures in excess of budget

### (A Component Unit of the City of Salem, Oregon) Schedule of Revenues, Expenditures, and Changes in Fund Balance -

#### **Budget and Actual - Fairview (Capital Projects Fund)**

	Budgeted Amounts				Actual Amounts	
		Original		Final	(Budgetary Basis)	 Variance <sup>1</sup>
Revenues						
Interest on investments		89,980		89,980	47,514	42,466
Loan payments received		105,000		105,000		 105,000
Total revenues		194,980		194,980	47,514	147,466
Expenditures						
Operations	-	2,760,640		2,760,640	1,465,813	 1,294,827
Excess (deficiency) of revenues over						
expenditures		(2,565,660)		(2,565,660)	(1,418,299)	 1,442,293
Net change in fund balance		(2,565,660)		(2,565,660)	(1,418,299)	1,442,293
Fund balance, beginning of year					2,394,370	 (2,394,370)
Fund balance, end of year	\$	(2,565,660)	\$	(2,565,660)	\$ 976,071	\$ (952,077)

### (A Component Unit of the City of Salem, Oregon) Schedule of Revenues, Expenditures, and Changes in Fund Balance Budget and Actual - North Gateway (Capital Projects Fund)

	Budgeted Amounts			Actual Amounts				
		Original		Final	(Bu	dgetary Basis)		Variance <sup>1</sup>
Revenues								
Rents	\$	-	\$	-	\$	6,900	\$	(6,900)
Interest on investments		107,540		107,540		341,551		(234,011)
Loan payments received		22,570		22,570		11,587		10,983
Other		5,120		5,120				5,120
Total revenues		135,230		135,230		360,038		(224,808)
Expenditures								
Operations		20,293,020		20,293,020		561,423		19,731,597
Excess (deficiency) of revenues over		(20.457.700)		(20.457.700)		(204 205)		10 506 790
expenditures		(20,157,790)	_	(20,157,790)		(201,385)		19,506,789
Other financing sources (uses)								
Issuance of short-term debt		3,999,000		3,999,000		4,000,000		(1,000)
Net change in fund balance		(16,158,790)		(16,158,790)		3,798,615		19,506,789
Fund balance, beginning of year						17,113,128		(17,113,128)
Fund balance, end of year	\$	(16,158,790)	\$	(16,158,790)	\$	20,911,743	\$	2,393,661

<sup>1 ( )</sup> indicates revenues/expenditures in excess of budget

### URBAN RENEWAL AGENCY OF THE CITY OF SALEM, OREGON (A Component Unit of the City of Salem, Oregon)

### Schedule of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual - West Salem (Capital Projects Fund)

	Budgeted Amounts			<b>Actual Amounts</b>			
		Original	Final	(Budgetary Basis)	Variance <sup>1</sup>		
Revenues							
Interest on investments		65,000	65,000	151,444	(86,444)		
Expenditures							
Operations		9,332,720	9,332,720	1,208,223	8,124,497		
Excess (deficiency) of revenues over expenditures		(9,267,720)	(9,267,720)	(1,056,779)	8,038,053		
Other financing sources (uses)							
Issuance of short-term debt		2,224,000	2,224,000	2,225,000	(1,000)		
Net change in fund balance		(7,043,720)	(7,043,720)	1,168,221	8,038,053		
Fund balance, beginning of year				7,758,933	(7,758,933)		
Fund balance, end of year	\$	(7,043,720)	\$ (7,043,720)	\$ 8,927,154	\$ 279,120		

### (A Component Unit of the City of Salem, Oregon) Schedule of Revenues, Expenditures, and Changes in Fund Balance Budget and Actual - Mill Creek (Capital Projects Fund)

	 Budgeted	nts	<b>Actual Amounts</b>			
	Original		Final	(Budgetary Basis)	 Variance <sup>1</sup>	
Revenues						
Intergovernmental	179,400		179,400	497,150	(317,750)	
Interest on investments	 13,100		13,100	41,328	 (28,228)	
Total revenues	192,500		192,500	538,478	(345,978)	
Expenditures						
Operations	 5,311,100		5,311,100	193,835	 5,117,265	
Excess (deficiency) of revenues over						
expenditures	 (5,118,600)	(	5,118,600)	344,643	 4,771,287	
Other financing sources (uses)						
Issuance of short-term debt	 2,499,000		2,499,000	1,700,000	 799,000	
Net change in fund balance	(2,619,600)	(2	2,619,600)	2,044,643	4,771,287	
Fund balance, beginning of year	 			2,081,437	 (2,081,437)	
Fund balance, end of year	\$ (2,619,600)	\$ (2	2,619,600)	\$ 4,126,080	\$ 2,689,850	

### (A Component Unit of the City of Salem, Oregon) Schedule of Revenues, Expenditures, and Changes in Fund Balance Budget and Actual - McGilchrist (Capital Projects Fund)

	Budgeted	d Amounts	Actual Amounts			
	Original	Final	(Budgetary Basis)	Variance <sup>1</sup>		
Revenues						
Grants Interest on investments	8,020,420 65,000	8,020,420 65,000	1,234,949 108,943	6,785,471 (43,943)		
Total revenues	8,085,420	8,085,420	1,343,892	6,741,528		
Expenditures						
Operations	15,691,480	15,691,480	1,713,378	13,978,102		
Excess (deficiency) of revenues over expenditures	(7,606,060)	(7,606,060)	(369,486)	20,719,630		
experialitales	(7,000,000)	(7,000,000)	(309,400)	20,7 19,030		
Other financing sources (uses) Issuance of short-term debt	1,399,000	1,399,000	1,400,000	(1,000)		
Net change in fund balance	(6,207,060)	(6,207,060)	1,030,514	20,719,630		
Fund balance, beginning of year			5,671,310	(5,671,310)		
Fund balance, end of year	\$ (6,207,060)	\$ (6,207,060)	\$ 6,701,824	\$ 15,048,320		

### (A Component Unit of the City of Salem, Oregon) Schedule of Revenues, Expenditures, and Changes in Fund Balance Budget and Actual - South Waterfront (Capital Projects Fund)

	Budgeted	d Amounts	<b>Actual Amounts</b>			
	Original	Final	(Budgetary Basis)	Variance <sup>1</sup>		
Revenues						
Interest on investments	6,000	6,000	25,752	(19,752)		
Expenditures						
Operations	1,834,200	1,834,200	2,017,440	(183,240)		
Excess (deficiency) of revenues over expenditures	(1,828,200)	(1,828,200)	(1,991,688)	(202,992)		
Other financing sources (uses)						
Issuance of short-term debt	499,000	499,000	645,000	(146,000)		
Net change in fund balance	(1,329,200)	(1,329,200)	(1,346,688)	(202,992)		
Fund balance, beginning of year			1,345,402	(1,345,402)		
Fund balance, end of year	\$ (1,329,200)	\$ (1,329,200)	\$ (1,286)	\$ (1,548,394)		

## (A Component Unit of the City of Salem, Oregon) Schedule of Revenues, Expenditures, and Changes in Fund Balance Budget and Actual - Jory Apartments (Capital Projects Fund)

	Budgeted Amounts				<b>Actual Amounts</b>	
	Ori	ginal	Final		(Budgetary Basis)	Variance <sup>1</sup>
Revenues						
Interest on investments		250	2	250	-	250
Expenditures						
Operations		281,250	281,2	250_	180,548	100,702
Excess (deficiency) of revenues over expenditures	(	(281,000)	(281,0	000)	(180,548)	100,952
Other financing sources (uses) Issuance of short-term debt		281,000	281,0	000	173,790	107,210
Net change in fund balance		-		-	(6,758)	100,952
Fund balance, beginning of year					(555)	555
Fund balance, end of year	\$		\$	<u> </u>	\$ (7,313)	\$ 101,507

#### (A Component Unit of the City of Salem, Oregon)

#### Schedule of Expenditures by Project - Budget and Actual

			Budget	Actual		Variance
Riverfront	/Downtown					
682000	Project coordination/support	\$	-	\$ 761,352	\$	-
682018	Toolbox grant program		-	1,096,820		-
682023	Marketing for Salem Convention Center		-	466,594		-
682083 682093	Streetscape concepts UGM & Saffron Acquisition		-	1,437,067 12,370		-
682097	Strategic project grant program		-	181,820		-
682103	Redvlpmnt of Saffrom/UGM Prog		_	975,826		_
682108	Open for Business Grant		-	40,000		-
682109	Parkade Improvement Design		-	128,079		-
682110	Court St two-way conversion		-	305,232		-
682111 682112	Streetscape Improvements Ph IV Riverfront landscaping assessment		-	353,662 20,666		-
682113	Marion Parkade improvements		_	17,225		-
682114	Front Street multi-modal cmp study		-	46,439		-
682120	Marquis property acquisition		-	1,654,230		-
682121	North Block site analysis		<u> </u>	 5,826		<u> </u>
Total River	front/Downtown		30,593,590	 7,503,208		23,090,382
Fairview						
683000	Project coordination/support		_	36,870		-
683017	Commercial grant program		-	186,000		-
683019	Commercial air termianal improvements			 1,242,943		
Total Fairvi	ew Industrial Park		2,760,640	 1,465,813		1,294,827
North Gate	eway					
684000	Project coordination/support		_	194,992		_
684032	Toolbox grant program		-	230,257		-
684060	Pine St railroad pan		-	4,935		-
684061	Stategic project grant			 131,239		
Total North	Gateway		20,293,020	 561,423		19,731,597
West Sale	m					
685000	Project coordination/support		_	157,410		_
685008	Capital grant program		-	199,369		-
685030	Wallace Ro-2nd St design		-	847,423		-
685032	Vacating First Street NW			 4,021		
Total West	Salem		9,332,720	 1,208,223		8,124,497
Mill Creek	Industrial Park					
686000	Project coordination/support		-	108,502		-
686011	SEDCOR contract		-	62,500		-
686025	Wetland phase II			 22,833		
Total Mill C	reek Industrial Park		5,311,100	193,835		5,117,265
McGilchris	st .					
687000	Project coordination/support		_	76,784		_
687002	Design road improvements, 12th to 25th		_	51,220		_
687005	McGilchrist St SE/12th to 25th		-	1,383,883		-
687006	McGilchrist St SE at 22nd Ave SE		<u> </u>	 201,491		<u> </u>
Total McGi	Ichrist		15,691,480	 1,713,378		13,978,102
South Wat	erfront					
688000	Project coordination/support		_	16,848		_
688021	Marquis property acquisition		_	2,000,592		_
Total South	n Waterfront		1,834,200	2,017,440		(183,240)
				 , ,		
Jory Apart				7 750		
689000 689001	Project coordination/support Affordable housing development incentives		-	7,759 172,789		-
	•	-	204.050		_	<u>-</u>
Total Jory A	nparunents		281,250	 180,548		-
Total all pro	pjects	\$	86,098,000	\$ 14,843,868	\$	71,153,430

#### (A Component Unit of the City of Salem, Oregon)

#### Schedule of Revenues, Expenditures, and Changes in Fund Balance Budget and Actual - Salem Convention Center (Proprietary Fund)

	Budgeted Amounts					tual Amounts			
	Original			Final		(Budgetary Basis)		Variance <sup>1</sup>	
Revenues Sales, fees, licenses, and permits	\$	1,770,000	\$	3,695,000	\$	3,405,131	\$	289,869	
Rents	Φ	725,000	Ф	1,800,000	Ф	1,837,450	Ф	(37,450)	
Total revenues		2,495,000		5,495,000		5,242,581		252,419	
Expenditures									
Operations		2,448,380		4,548,380		4,337,676		210,704	
Excess (deficiency) of revenues over expenditures		46,620		946,620		904,905		41,715	
Other financing sources (uses) Transfers in Transfers out		-		(900,000)		262,569		(262,569) (900,000)	
Total other financing sources (uses)				(900,000)		262,569		(1,162,569)	
Net change in fund balance		46,620		46,620		1,167,474		(1,120,854)	
Fund balance, beginning of year		-		-		(21,881)		21,881	
Fund balance, end of year	\$	46,620	\$	46,620	<b>≡</b> :	1,145,593	\$	(1,098,973)	
Reconciliation to generally accepted acc Net marketing advance from City Capital assets		ng principles:				34,551 23,302,163			
Net position at end of year					\$	24,482,307			

### **OTHER INFORMATION**

### Impact on Overlapping Taxing Districts of Property Tax Levied by Urban Renewal Districts for Fiscal Year 2022-23

Urban renewal areas in Oregon receive revenue through division of property tax. When an urban renewal area has (URA) assessed value above a frozen base, the URA receives most of the property tax on the excess value that would have otherwise been paid to the overlapping taxing districts. ORS 457.460(1)(e) requires an annual "analysis of the impact, if any, of carrying out the urban renewal plan on the tax collections for the preceding year for all taxing districts" subject to division of tax. In fiscal year 2022-23, the City of Salem Urban Renewal areas had a total property tax levy impact on overlapping taxing districts of \$14,799,876 The following table details each urban renewal area's impact on each overlapping taxing district:

Urban Renewal Pla	n Area
-------------------	--------

Taxing District	Riverfront	N. Gateway	W. Salem	Mill Creek	McGilchrist S	S. Waterfront	Jory	Total
Chemeketa Community College	\$ 179,689	\$ 188,937	\$ 102,188	\$ 71,010	\$ 52,753	\$ 21,954	\$ 7,755	\$ 624,286
Chemeketa Regional Library	23,484	24,693	9,408	9,280	6,894	2,869	1,014	77,642
City of Salem	1,674,159	1,760,319	670,690	661,603	491,498	204,541	72,265	5,535,075
City of Salem bonds	-	-	133,920	-	-	-	-	133,920
Marion County	868,501	913,198	-	343,219	254,974	106,110	37,489	2,523,491
MC & 4-H Extension Service District	14,354	15,093	-	5,673	4,214	1,754	620	41,708
Marion Soil & Water	14,354	15,093	-	5,673	4,214	1,754	620	41,708
Polk County	-	-	197,146	-	-	-	-	197,146
Polk 4-H/M Garden/Ag/Forest Ext Dist	-	-	8,373	-	-	-	-	8,373
Polk Soil/Water Conservation Dist	-	-	5,582	-	-	-	-	5,582
Salem Area Mass Transit	218,446	229,688	87,512	86,327	64,131	26,689	9,429	722,222
Salem-Keizer School Dist	1,297,929	1,364,726	519,968	512,877	381,045	158,575	56,025	4,291,145
Salem-Keizer SD bond after 2021	-	-	315,960	-	-	-	-	315,960
Willamette Regional ESD	85,179	89,563	34,124	33,662	25,007	10,406	3,677	281,618
Total	\$4,376,095	\$4,601,310	\$2,084,871	\$1,729,324	\$1,284,730	\$ 534,652	\$188,894	\$14,799,876

#### URBAN RENEWAL AGENCY OF THE CITY OF SALEM, OREGON

#### Maximum Indebtedness Compliance

			Borrowing	• • • • •
	Maximum	Borrowed to	Capacity	Outstanding
Urban Renwal District	Indebtedness	Date	Remaining	Debt
Riverfront/Downtown	\$315,000,000	\$ 143,032,345	\$ 171,967,655	\$ 8,241,000
Fairview	6,286,000	6,281,615	4,385	-
North Gateway	101,466,402	87,998,004	13,468,398	-
West Salem	31,000,000	17,252,425	13,747,575	-
Mill Creek	26,000,000	18,336,299	7,663,701	7,284,501
McGilchrist	11,000,000	9,900,000	1,100,000	-
South Waterfront	24,000,000	4,722,000	19,278,000	-
Jory Apartments	20,725,125	173,790	20,551,335	
				\$ 15,525,501



#### INDEPENDENT AUDITOR'S REPORT REQUIRED BY OREGON STATE REGULATIONS

Agency Officials Urban Renewal Agency of the City of Salem Salem, Oregon

We have audited, in accordance with auditing standards generally accepted in the United States of America, the basic financial statements of the Urban Renewal Agency of the City of Salem, Oregon (a component unit of the City of Salem, Oregon) as of and for the year ended June 30, 2023, and have issued our report thereon dated January 15, 2024.

#### Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Agency's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grants, including the provisions of Oregon Revised Statutes as specified in Oregon Administrative Rules 162-10-000 through 162-10-320 of the Minimum Standards for Audits of Oregon Municipal Corporations, noncompliance with which could have a direct and material effect on the determination of financial statements amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion.

We performed procedures to the extent we considered necessary to address the required comments and disclosures which included, but were not limited to the following:

- Deposit of public funds with financial institutions (ORS Chapter 295).
- Indebtedness limitations, restrictions and repayment.
- Budgets legally required (ORS Chapter 294).
- Insurance and fidelity bonds in force or required by law.
- Programs funded from outside sources.
- Authorized investment of surplus funds (ORS Chapter 294).
- Public contracts and purchasing (ORS Chapters 279A, 279B, 279C).
- Accountability for collecting or receiving money by elected officials no money was collected or received by elected officials.

In connection with our testing nothing came to our attention that caused us to believe the Agency was not in substantial compliance with certain provisions of laws, regulations, contracts, and grants, including the provisions of Oregon Revised Statutes as specified in Oregon Administrative Rules 162-10-000 through 162-10-320 of the Minimum Standards for Audits of Oregon Municipal Corporations.

#### Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Agency's internal control over financial reporting to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Agency's internal control. Accordingly, we do not express an opinion on the effectiveness of the Agency's internal control.

#### Restriction on Use

This report is intended solely for the information and use of the Agency Officials and management of the Urban Renewal Agency of the City of Salem, Oregon and the Oregon Secretary of State and is not intended to be and should not be used by anyone other than these parties.

GROVE, MUELLER & SWANK CERTIFIED PUBLIC ACCOUNTANTS

By:

Ryan T. Pasquarella, Principal

January 15, 2024